Technical Memo: issues and considerations associated with developing protected bicycle lanes in Portland, OR

Introduction

Portland is not alone in desiring to construct protected bikeways as part of improvements on roadways where separation is appropriate. In 2015 the Director of the Portland Bureau of Transportation (PBOT) issued a directive telling staff "to make protected bicycle lanes the preferred design on roadways where separation is called for.... [this includes] retrofits of existing roadways as well as to new construction".

As PBOT technical staff began to address this directive we found that neither our experience nor guidance from NACTO or FHWA, among others, provided clear solutions to design challenges we encountered. We found it difficult to achieve the standard of protection we want to have for bicycle lanes while also meeting our requirements for stormwater retention, allowing for efficient responses and clean set up for our emergency services providers, meeting ADA requirements and providing a comfortable and intuitive environment for all users walking and enjoying sidewalk retail including those with disabilities.

Perhaps somewhat unique to Portland are our legally-mandated and advanced requirements for stormwater management, our relatively narrow rights of way that tend to constrain many design elements and our formal adoption of classified emergency response routes. We found it difficult to address these issues in the context of often fast-moving project design efforts.

This document serves as a technical memorandum to Toole Design Group (TDG). TDG is under contract with the city to identify key design and policy challenges faced by the city and to work with city staff to develop design and policy solutions and to then train appropriate city staff on the identified solutions.

This memo is broadly organized into 3 parts:

- 1. Stakeholder Interviews, with key city staff knowledgeable about the above-identified issues
- Additional information about <u>Stormwater</u> and the cities policies and approach to stormwater management
- 3. Example Roadways that provide clear examples of the types of challenges faced by the city.

Stakeholder Interviews

Stormwater

Meeting with Dave Nunamaker (12/22/15)

Dave is a Civil Engineer with our Bureau of Environmental Services. He is also BES' principal liaison to the Portland Bureau of Transportation (PBOT).

BES' stormwater requirements and treatments vary based on the nature of the project and the system that will ultimately receive the roadway run-off.

Policies and Goals

BES' policies and goals are fully described within the first chapter of the city's <u>Stormwater Management</u> <u>Manual</u> (SWMM). This is a living document, the most recent version of which was adopted on January 2, 2014. The manual is overseen by BES program manager Amber Clayton.

BES has policies to provide more flexibility in stormwater requirements for safety projects. An example of their increased flexibility is found with projects that are solely developing facilities for people walking. Development of sidewalks have more flexible stormwater management requirements for two principal reasons:

- 1. The required facilities would be relatively small, and
- 2. Such a requirement would place an undue burden on what is principally considered a safety project for people walking.

This is also the case with safety projects that provide crossing treatments for people walking. Though the square feet of new impervious construction (as at curb extensions associated with rapid flash beacons) would trigger stormwater requirements, BES is not requiring them in all cases.

Other agencies also consider the idea that facilities outside the normal travelled way of motor vehicles are not contributing to pollution loading of waterways. BES does not consider that.

BES also recognizes "special circumstances" that allow applicants to apply for relief from requirements.

BES has two goals for street run-off:

<u>Flow control</u> and <u>pollution reduction</u>. The goal of flow control is to minimize the peak storm run-off so as to not be harmful to the receiving system. The goal of pollution reduction is to minimize the amount of pollution that enters the receiving system. The designs for both are similar, though considerations for flow control could include larger size facilities, deeper facilities and strategic use of check dams.

Underground injection control (UIC) facilities do not require flow control but do make use of pollution reduction.

Facility Design

Nearly all of BES' stormwater management facilities are either planters, curb extensions or swales. They also have available non-vegetated treatments using underground filters (for pollution reduction, only) and a new treatment technology called "Filtera". A principal consideration for BES staff is the cost of implementation and the ongoing cost for maintenance of facilities.

Examples:

One consideration discussed with raised bikeways adjacent to the roadway is using a channel and grate system to convey water under the bikeway to planters or swales. Due to the width of bikeways, the channel and grate would be much longer than typically allowed by BES. This raises maintenance concerns as any significant accumulation of sediment and debris would lead to runoff bypassing the stormwater facility inlet.

Another solution discussed is collecting runoff in a shallow concrete inlet and piping it under the bikeway to the stormwater facilities. Because of grades, this can cause the stormwater facility to become deep. Whereas that could be acceptable where there is room for a wide stormwater facility, it may be considered problematic for narrower stormwater facilities. It also makes it more difficult for adjacent property owners to perform minimal maintenance (ie remove non-organic debris). It may also require a surrounding railing for pedestrian safety.

Emergency Response

Meeting with Scott Batson (12/23/15)

Scott Batson is a traffic engineer with PBOT who has worked closely with our Fire Bureau to address issues associated with Emergency Response.

Roadway design to accommodate emergency response has centered on providing for Fire Bureau vehicles. The principal design considerations are to minimize delay in accessing a destination and allowing for setting of outriggers once arrived.

Access

Portland Fire Bureau (PFB) requests a minimum of fourteen feet (14') clear between fixed objects. This is based on their vehicles being approximately 8' wide, having wider mirrors and other equipment hanging off the side.

It is possible that PFB vehicles can straddle a vertical element depending on its height and width. They may be able to go up and over it if designed to be mountable. Otherwise they would need to straddle it at a gap in the element.

Set up

The national standard for setting outriggers is twenty feet clear (20') between fixed objects. Outriggers are required for aerial ladders and buckets. It is the desire of PFB to be able to spray water down onto smaller structures that may be burning. It is possible that outriggers can extend over raised objects (such as continuous medians) depending on their height and width.

Meeting with Leo Krick, Deputy Fire Chief and Nate Takara, Fire Marshall (1/7/16)

The initial premise of this conversation was the idea of a 10' travel lane that included a linear barrier to provide physical separation between the travel lane and an 8' protected bicycle lane.

Set-up is generally the more demanding criteria for fire vehicles. If there's enough room for set-up, then there will be enough room for access.

The Fire Code requires 26-feet for set up. That accounts for the approximately 10-foot wide vehicle, 5-feet for outriggers on both sides and enough room to maneuver around the outriggers. Fire Bureau generally sets up outriggers for any structure of three stories or more.

With the above situation we discussed the idea of a mountable barrier that would either allow:

- Fire trucks to straddle the barrier in accessing a fire
- Fire trucks to set their outriggers either on or across the barrier

We also discussed the idea that set up could be accommodated through provision of regularly-spaced bays (i.e. no parking or driveways) that would allow for outriggers. The spacing of such bays is dependent on the characteristics of the street. Often, Fire Bureau looks to set up at corners where building orientation allows. In other cases there may only need to be few such bays, though some streets could require them with great frequency. It all depends on context.

These ideas are worth pursuing in some more detail.

Context is important. An area where there is one-block of such barrier is more easily managed than such a barrier along an entire corridor.

We briefly discussed the trade-offs between having a 14'-wide travel lane that was open versus a 20'-wide roadway that had a median barrier. There are pros and cons of each that deserve further consideration.

There have been situations where staff doubted adequate provisions for emergency access could be made and they were. Hence, a principal take-away from this conversation is that each situation is unique and has to be evaluated based on its own merits. A key to success can often be mocking up proposed designs and having truck drivers on site to assess.

ADA

Meeting with Chon Wong (1/5/16)

Chon Wong is a Senior Engineer with PBOT working on permitting issues. He is often addressing design issues associated with ADA requirements.

There are two (2) principal ways to address detection for the sight-impaired: provide vertical separation with detectable warnings or provide a detectable surface on a flush design. PBOT's preferred option is

providing vertical separation. That separation should be a minimum of two inches. That preference is based on observations during a test that found many sight-impaired people were unable to detect warnings on a flush surface.

For addressing people in mobility devices PBOT desires a minimum three-foot (3') step out adjacent to on-street parking. This is what PBOT requests of Bureau of Environmental Services adjacent to stormwater planters/swales adjacent to on-street parking.

Policy

The Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROAG) provides minimum guidance according to Federal Highway Administration. Local jurisdictions may exceed these minimums. For example, both of the above-mentioned treatments (vertical separation and detectable flush separation) are allowed under PROAG. Similarly, PROAG does not require a step-out other than adjacent to parking spaces designated for disabled parking. In that situation a three-foot passage is required that provides an accessible connection to the sidewalk.

Design Considerations

A protected intersection design could be problematic because of how it places the crosswalk further from the intersection. PBOT's experience at the east end of the Hawthorne Bridge with the north crosswalk found that near-misses with pedestrians were occurring when the crosswalk was pushed away from the intersection. Bringing the crosswalk back closer to the intersection seemed to result in safer operations for people walking.

The detectability of a rolled or beveled curb is unknown. That may be something to test with those who are sight-impaired.

Stormwater

Stormwater Management Manual

This section provides more detailed information about the city's efforts related to stormwater.

Portland's Stormwater Management Manual was last updated in 2014. It describes the city's policy and technical details of the city's stormwater requirements. The principal focus of the city's efforts are to protect Portland's water resources and the city's sanitary and stormwater infrastructure. The plan is available here: https://www.portlandoregon.gov/bes/64040

Potential harm arises from:

Impervious surfaces result in increased amounts of stormwater runoff that erodes stream channels and prevent groundwater recharge. Such impervious surfaces also allow pollutants from many sources to find their way to surface and ground waters. Thus, the main strategies of stormwater management are to reduce pollution, reduce runoff volumes and recharge groundwater. In addition to having a beneficial effect on natural water these efforts also protect and conserve the existing and future conveyance capacity of storm and combined sewers.

The requirements of the Stormwater Manual come into effect for "Projects that develop or redevelop over 500 square feet of impervious surface..."

Note BES' policies to provide flexibility to these requirements as described in the section of Stakeholder Interviews.

Policy Response to Total Maximum Daily Load (TMDL) management strategies

Portland has an implementation plan to reduce TMDL pollutants from nonpoint sources in order to restore and protect water quality in the Willamette River and tributaries. This implementation plan was updated in February, 2014. The plan can be found here: https://www.portlandoregon.gov/bes/37485 (look at TMDL Implementation Page: https://www.portlandoregon.gov/bes/article/556993).

Among the citywide management strategies to address TDML parameters are several to address Toxics (DDT, Polycyclic Aromatic Hydrocarbons [PAH] and PCB). PAHs are ubiquitous in the environment due in part to the combustion of fossil fuels. These strategies include "promote carpooling, use of public transportation, walking and biking", which is included under the "Public Involvement" key strategies. They are also addressed under "Operations and Maintenance" key strategies by "operate and maintain public streets and roads in a manner that reduces the discharge of pollutants in stormwater" and to "incorporate electric vehicles into the transportation fleet".

To the right is Table 3, Citywide Management Strategies from the TMDL, which show promotion of biking, among other modes as a key public involvement strategy. Another key strategy, under "operations and maintenance" is to "incorporate electric vehicles into the transportation fleet".

Table 3 Citywide Management Strategies

			TMDL Parameters Addressed					
KEY STRATEGIES		Bacteria (E.	Dissolved	Mercury	Toxics (DDT,	Phosphorus &	Temperature	
Public Involvement (PI)								
1	Provide water quality education and curriculum resources for K-12 students.	×	×	×	×	×		
2	Educate the public about stormwater and surface water quality protection/pollution prevention and riparian and wetland protection via websites, workshops, fact sheets, and other outreach materials.	×	×	×	×	×		
3	Involve citizens in water quality improvement activities through community events, stewardship projects, and restoration projects.	×	×	×	×	×	×	
4	Implement Multnomah County's pet waste pick-up ordinance in City parks.	×	×			×		
5	Promote carpooling, use of public transportation, walking and biking.				×			
6	Coordinate and implement education and outreach programs and strategies with other jurisdictions.	×	×	×	×	×	×	
7	Post the TMDL Implementation Plan and annual reports on the City website.	×	×	×	×	×	×	

Example Roadways

The following pages include examples of roadways in Portland. Designs for bikeways on these roadways faced issues associated with either stormwater, parking, emergency response, and/or limited right of way space.

These are the types of roadways we want to retrofit with/design for protected bike lanes.

There are 5 specific roadway examples:

SE 17th Avenue SE Foster Rd SW Bond Avenue N Williams Avenue NE 47th Avenue

Also included are cross-sections of typical Portland roadways.

Each section includes either final plan sets (for roadways already constructed) or detailed conceptual designs and cross-sections for roadways funded but not yet built.

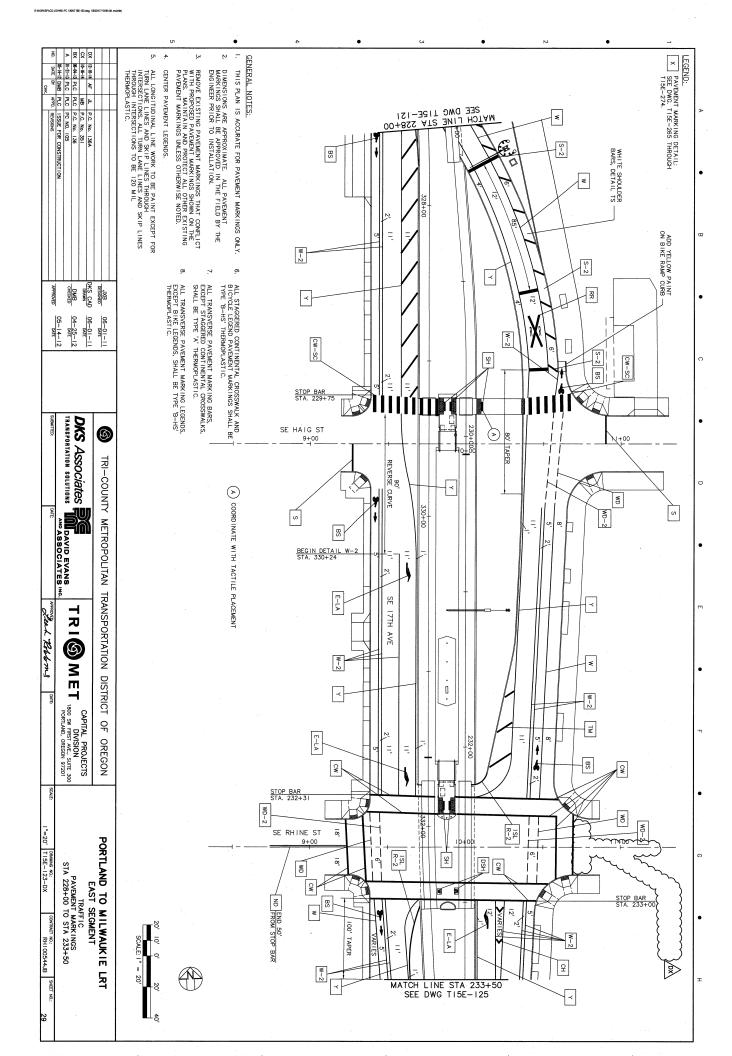
SE 17th Avenue

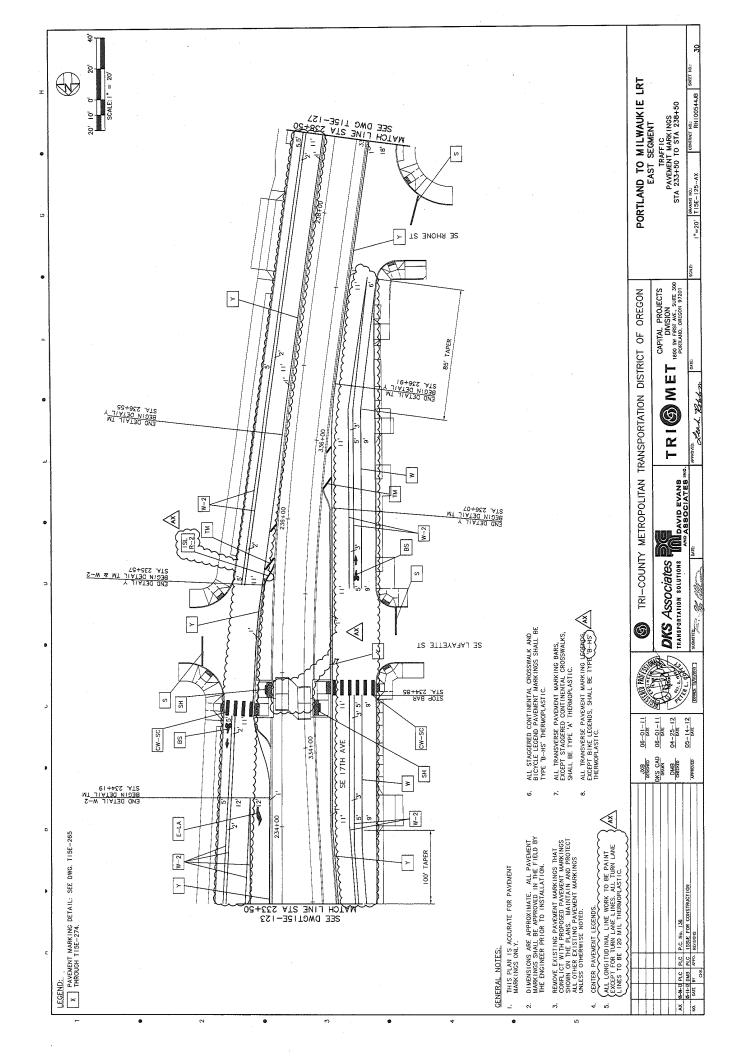
Stormwater, Parking and Emergency Response

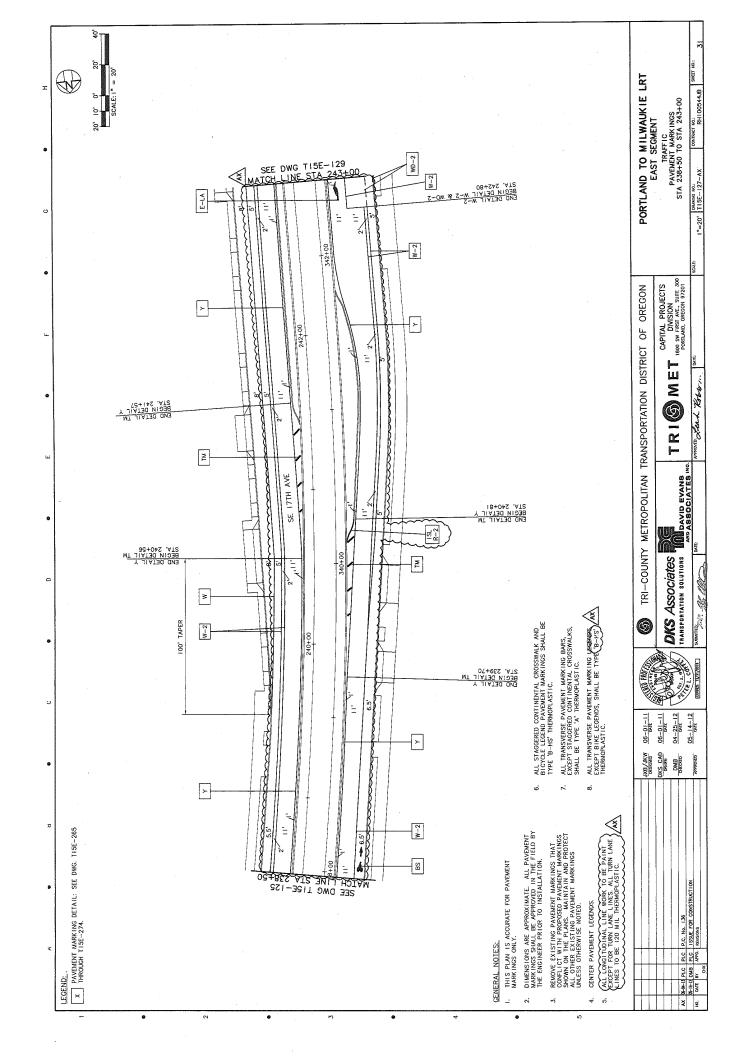
authority's (TriMet) construction of the region's newest light rail line (the Orange Line). The project resulted in center-running light rail, 11-foot travel lanes (not including shy distance from trackway civil work), 7-foot buffered bicycle lanes, on-street parking in locations and stormwater SE 17th Avenue between SE Powell Boulevard and SE McLoughlin Boulevard was completely rebuilt in conjunction with our regional transit retention areas.

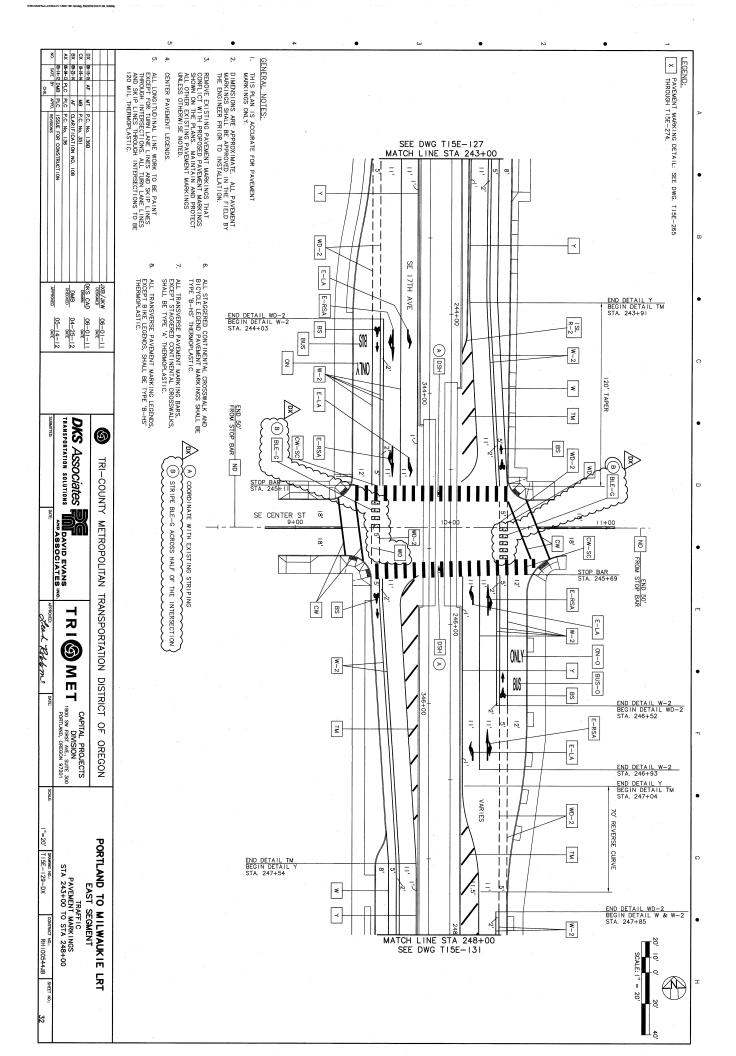
improvements (to locate stormwater improvements Following are two sets of sheets from the final plan set that show pavement markings (to highlight roadway element widths) and civil

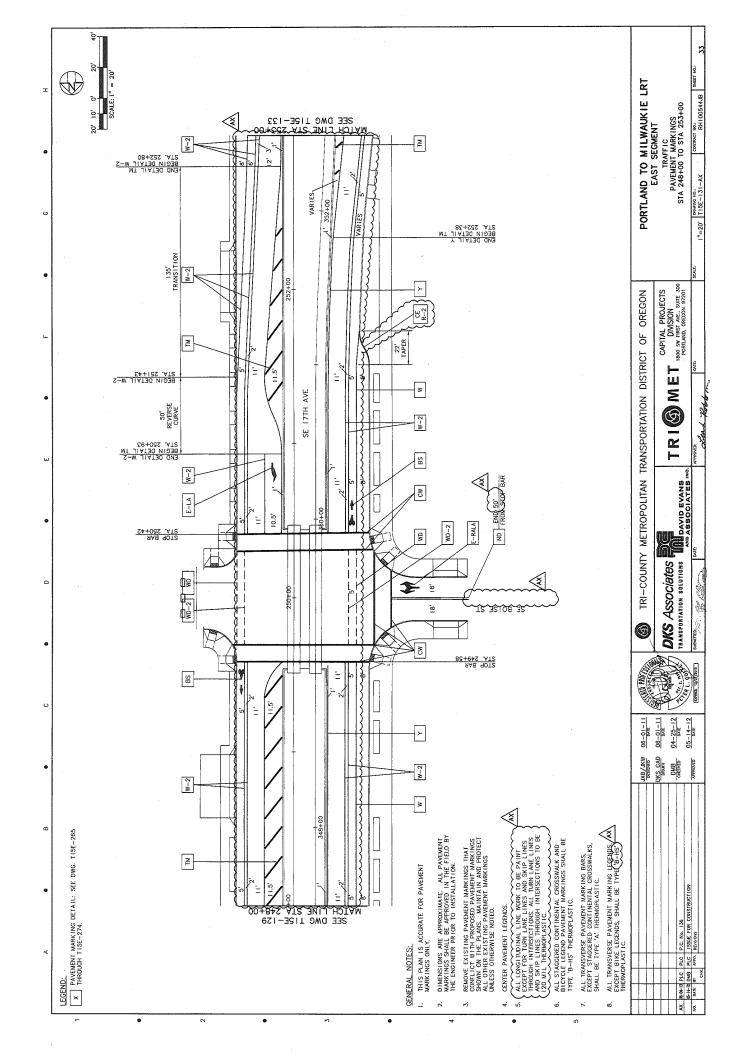
The question is how could we have designed this roadway differently to provide physically separated bikeways?

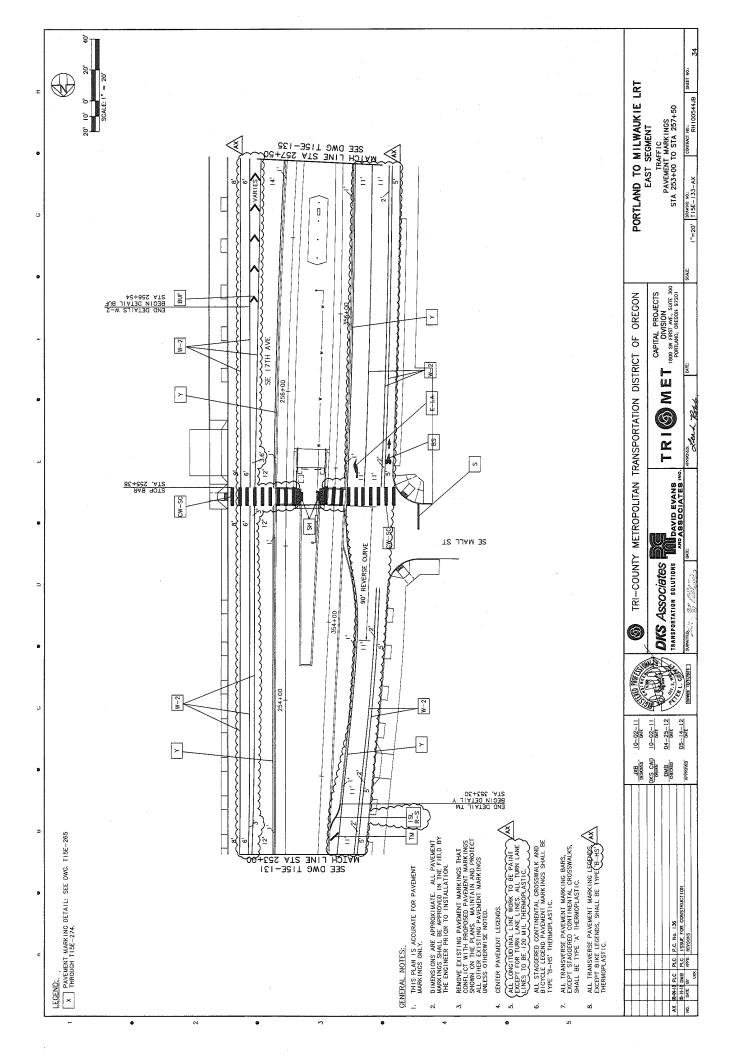


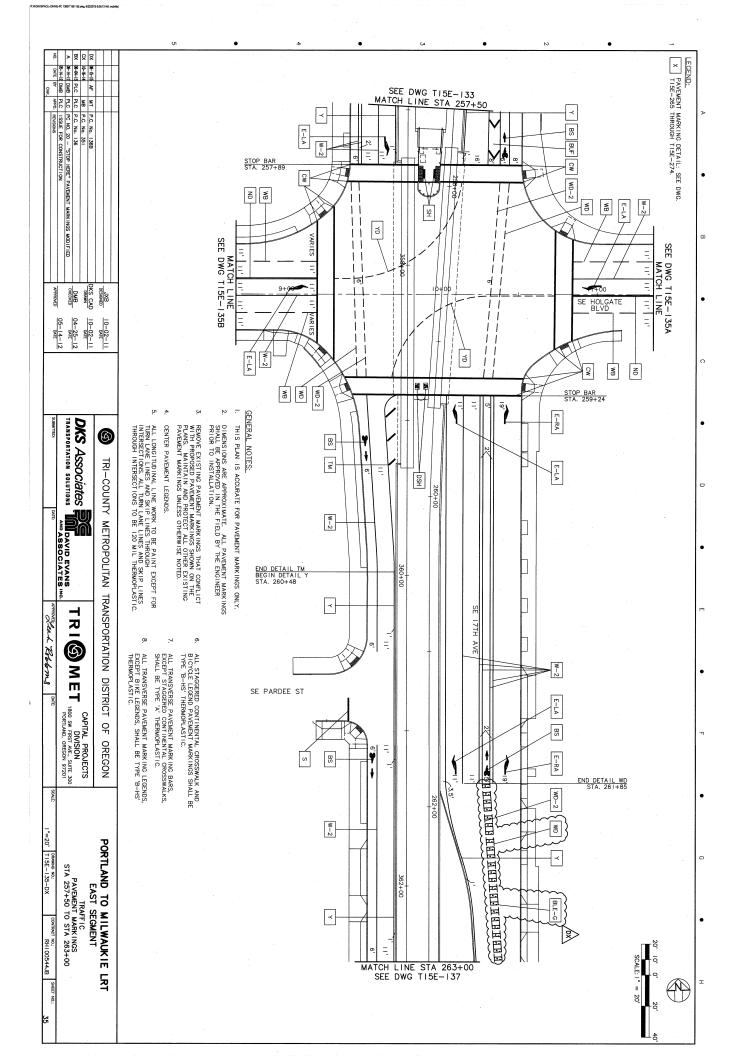


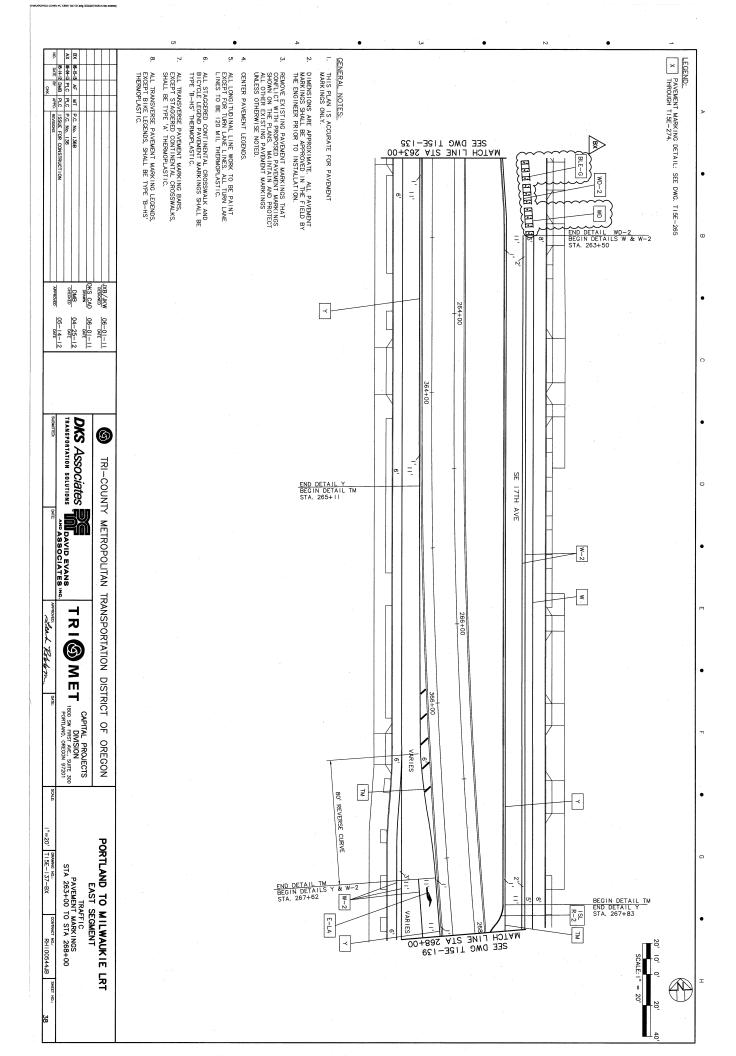


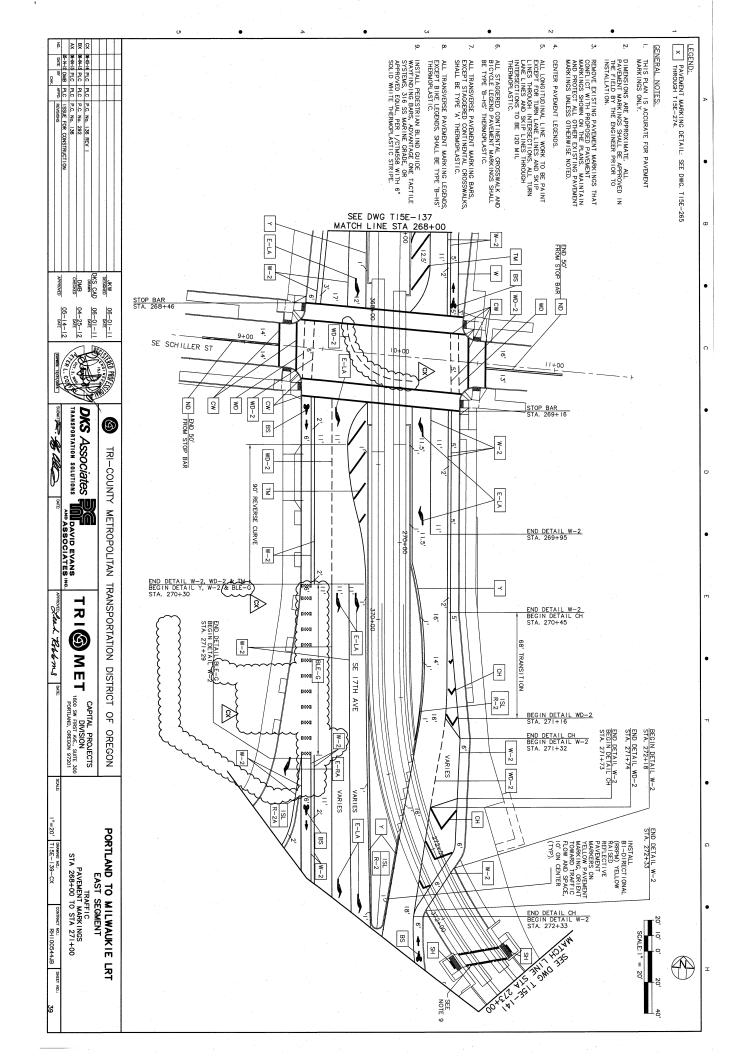


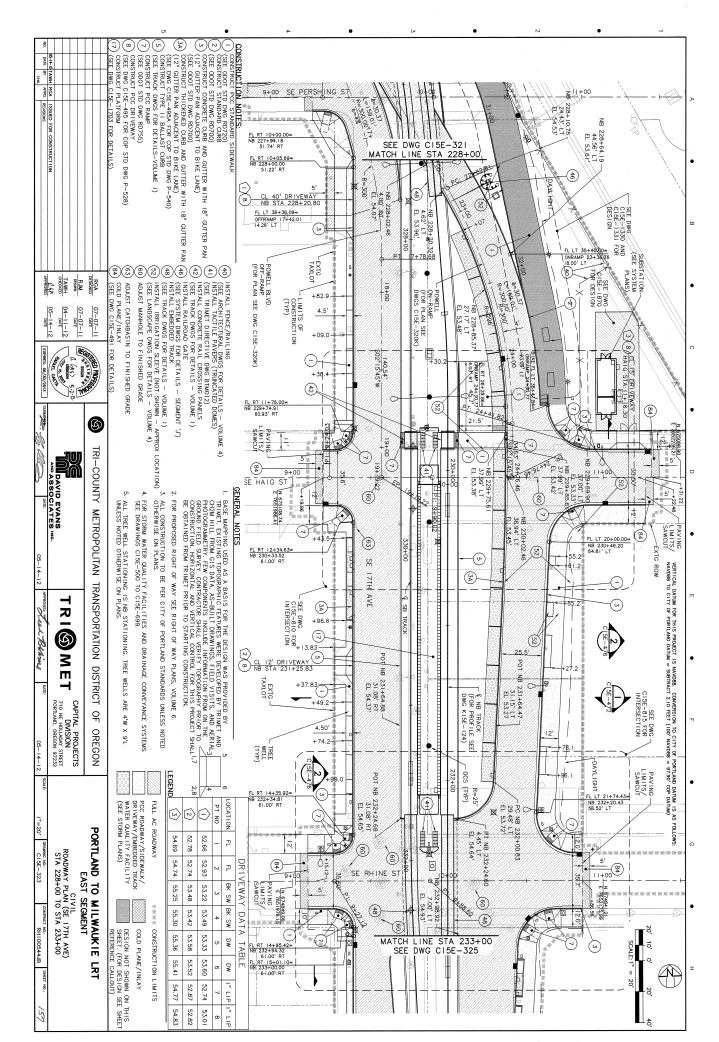


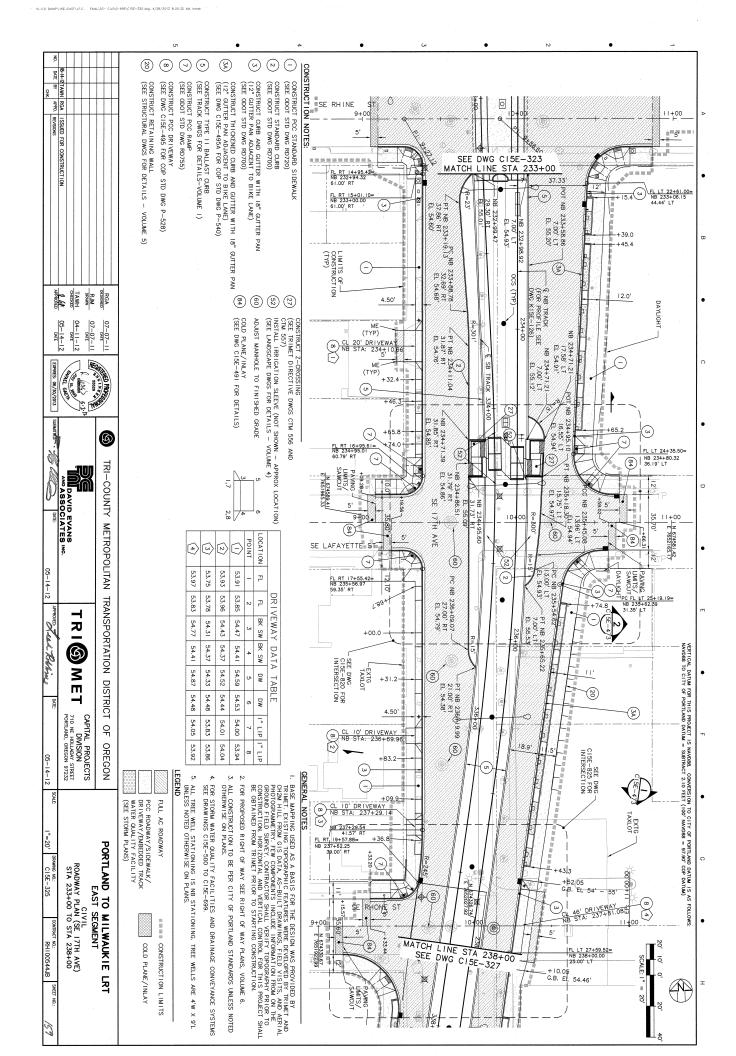


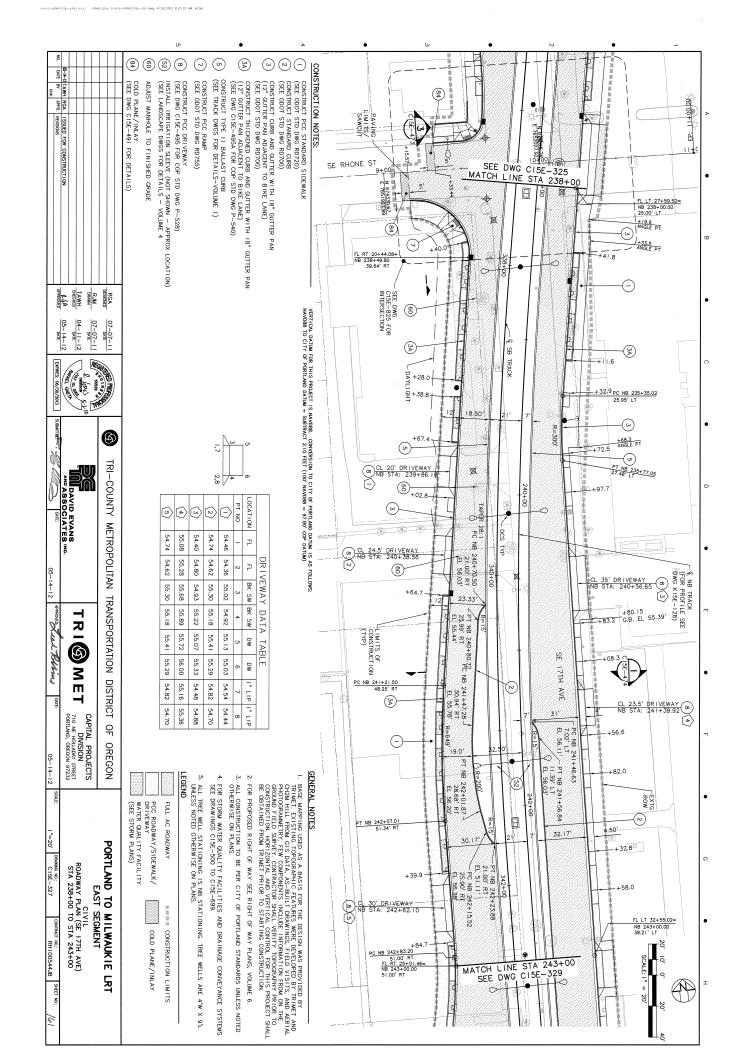


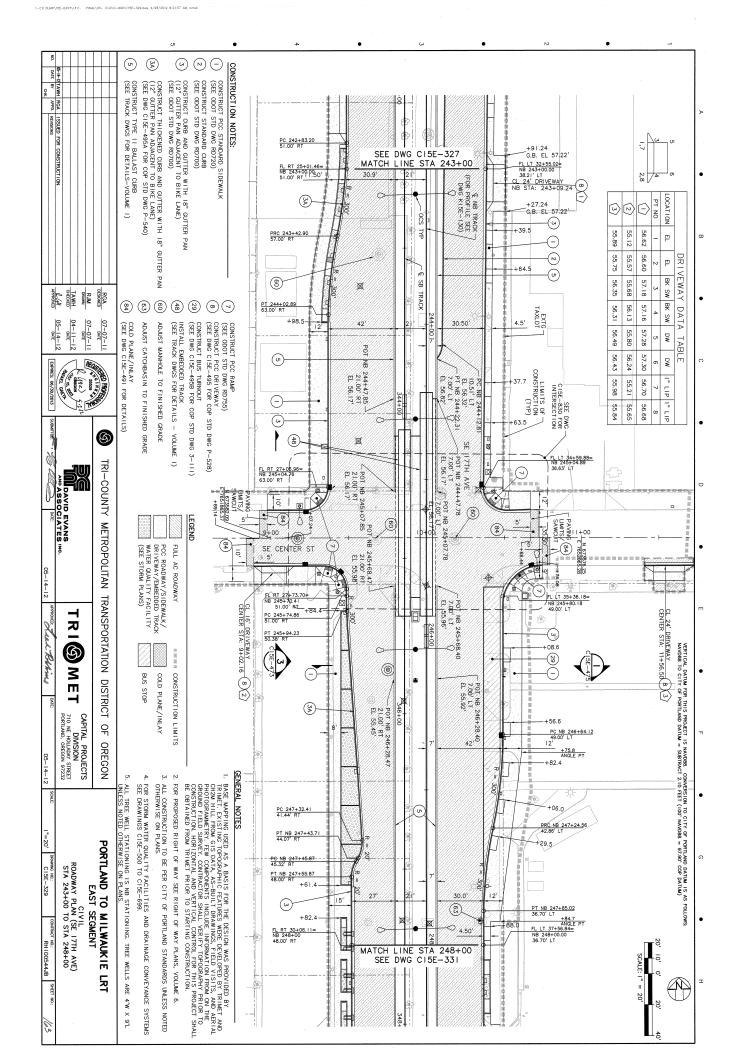


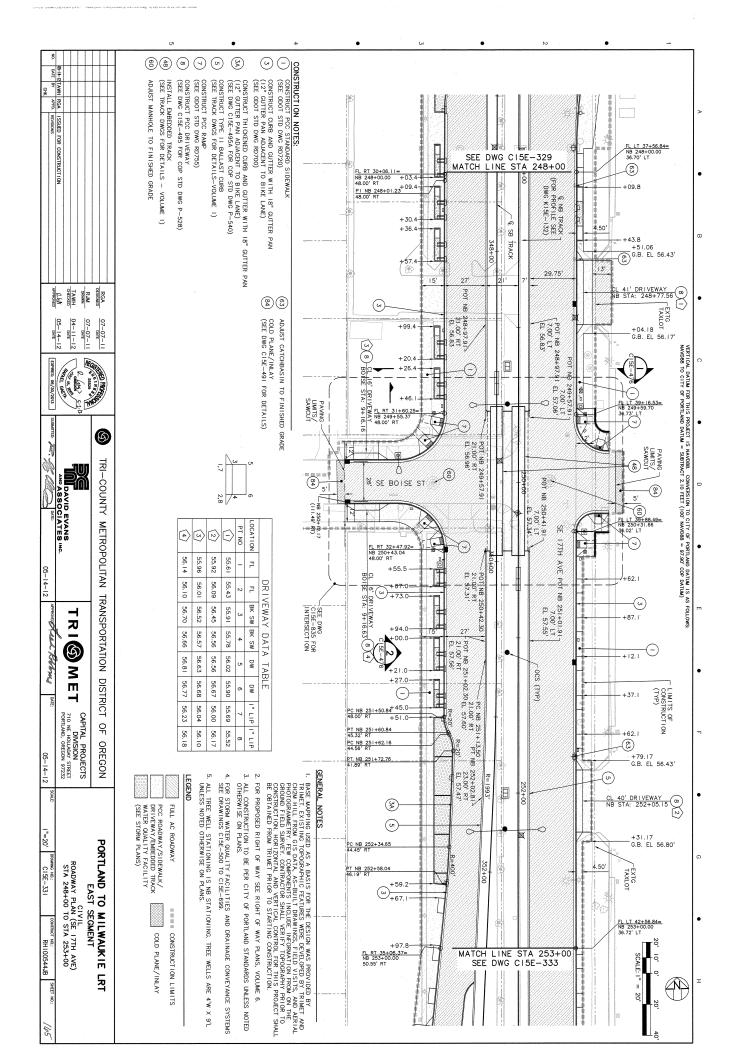


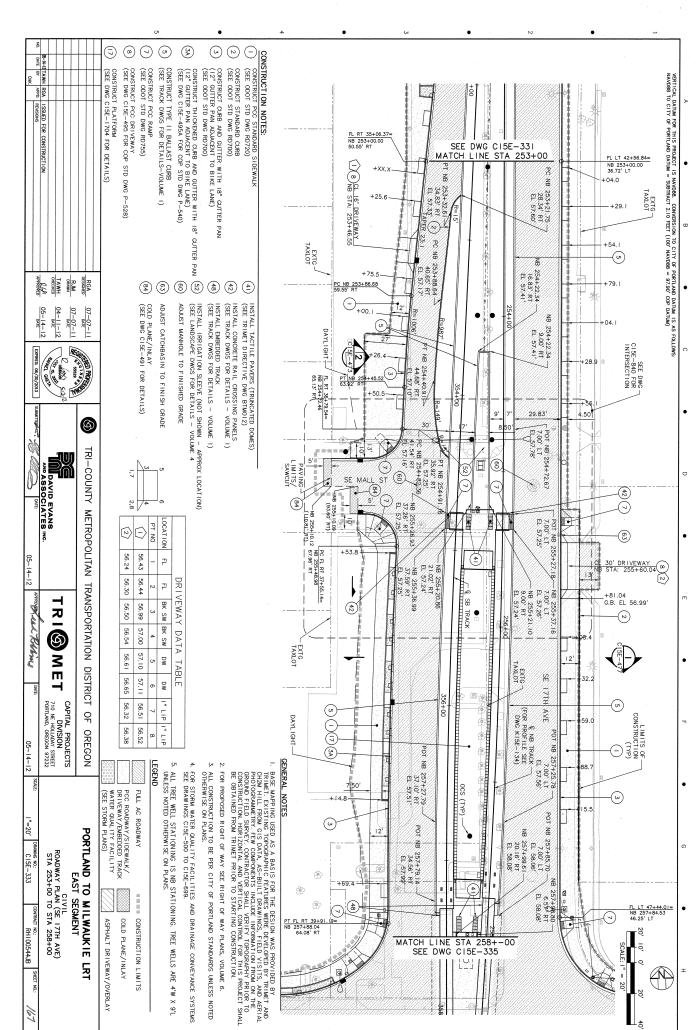


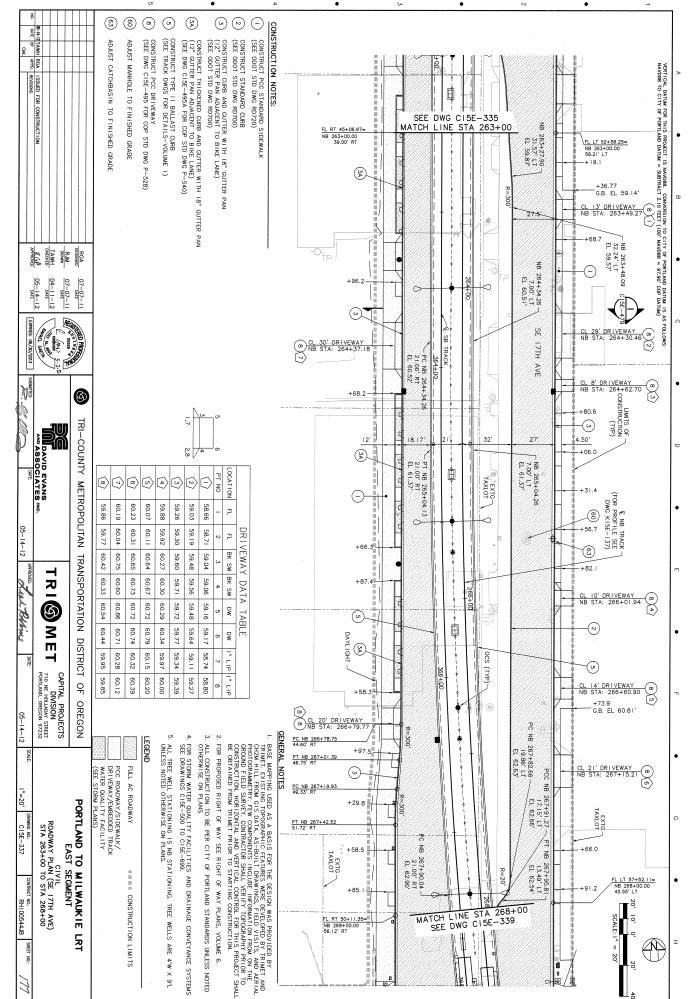












SE Foster Rd

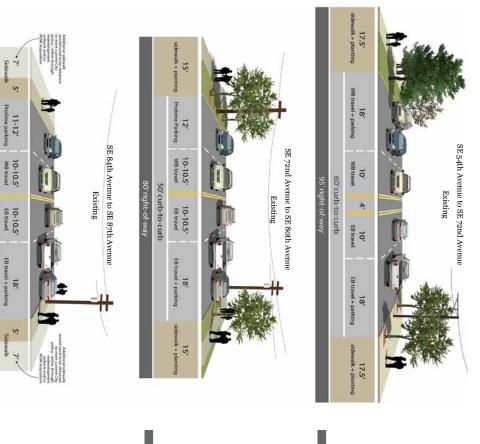
Working within limited space

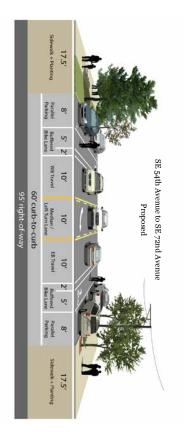
construction—will include a road diet and seven-foot buffered bicycle lanes. The question is how to provide better than the buffered lanes along SE Foster Rd is a diagonal roadway in SE Portland with varying cross-section widths. A recently-approved project—soon to go to final design and the 2.25 mile corridor within the project's \$5.2 million budget.

The City-Council approved plan is available here: http://www.portlandoregon.gov/transportation/article/484883

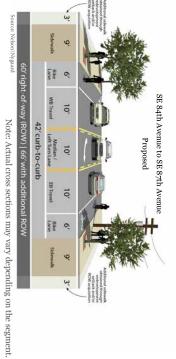
Specific relevant pages follow.

Figure 2-5 Existing and Proposed Cross Sections









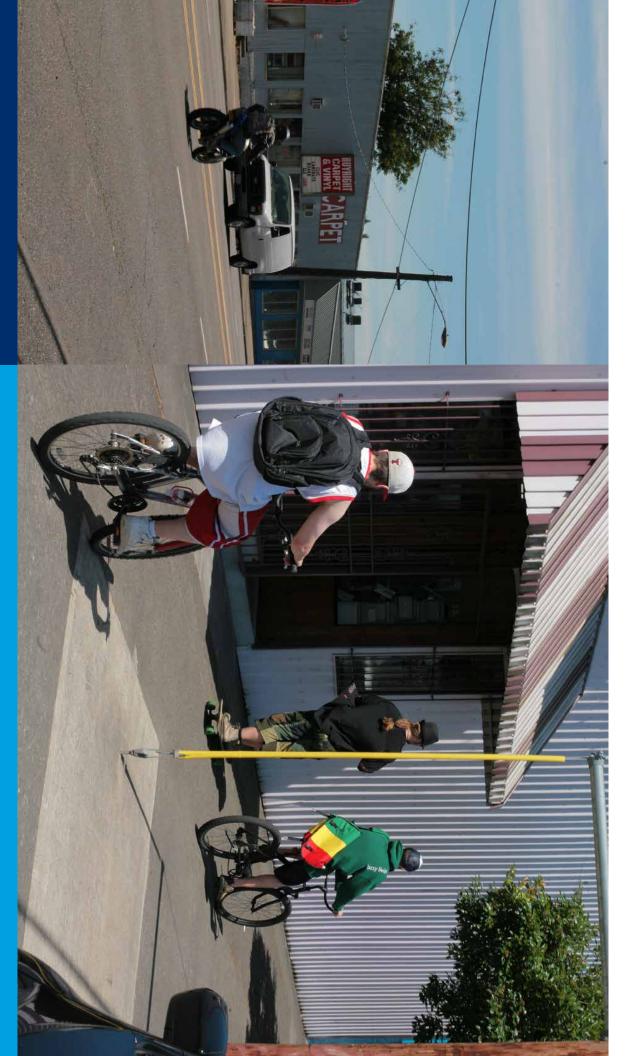
Protime parking

60' right-of-way (ROW) | 74' with additional ROW

50'curb-to-curb

EB travel + parking

FOSTER ROAD TRANSPORTATION AND STREETSCAPE PLAN



3 Recommended Corridor Design

This section integrates the different elements of the plan and presents it in plan view. It highlights the location of crossings (curb extensions, median islands with rectangular rapid flash beacons, traffic signals), the cross section and transition areas, and streetscape and transit features.

The graphics cover Foster Road from Powell Boulevard/SE 50th Avenue to Lents Town Center area around SE 90th Avenue.

The placement of street trees and street lights is mostly conceptual. While analysis has been conducted, more is needed as part of the next phase of the project to determine exact feasibility and location. Likewise, the plan identifies general location of transit stops. PBOT staff will continue to work with TriMet staff to determine the exact location of bus stops and amenities.

Equitable distribution of improvements. Fulfilling the goal of an equitable distribution of benefits and burdens of change among the area's diverse communities, the following graphics show that all areas of Foster Road benefit from transportation improvements. The safety and access improvements of the conversion of the cross section cover almost the entirety of the corridor. Crossing enhancements and streetscape and transit improvements are also distributed throughout the corridor.

The area of most investment is the eastern segment, from SE 82nd Avenue to SE 90th Avenue in the Lents neighborhood. This is the result of this area being the one with the most substandard transportation network, with very narrow, inaccessible sidewalks and no street trees or bus shelters.

Figure 3-1 SE 50th Avenue to Bush Street

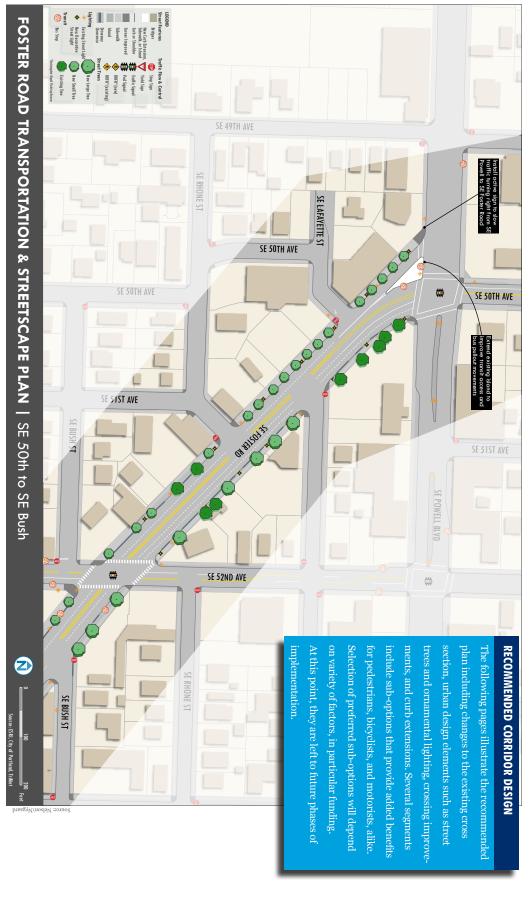
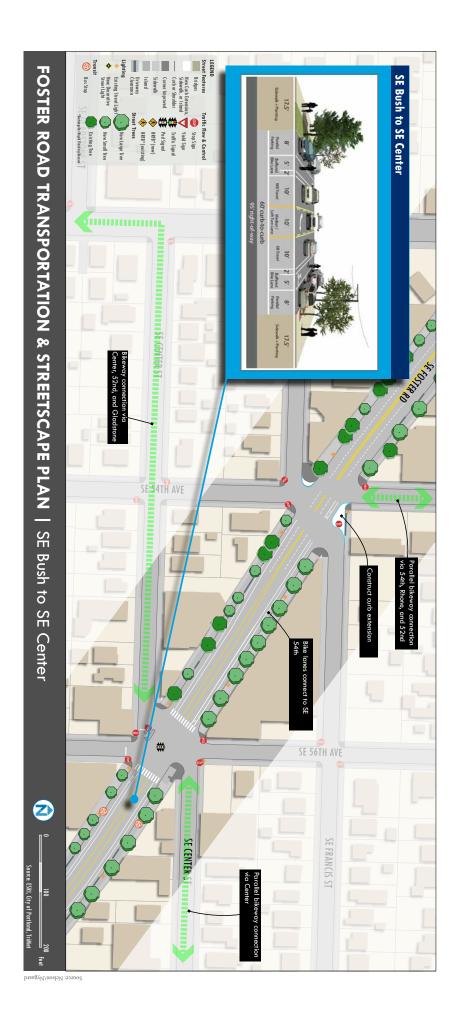


Figure 3-2 SE Bush Street to Center Street



FOSTER ROAD TRANSPORTATION & STREETSCAPE PLAN | SE 58th to SE 62nd SE 58TH AVI Construct curb extension SE 59TH AVE SE 60TH AVE SE 61ST AVE **(** SE CORA ST SE 58th to SE 62nd **②** SE 62ND AVE Source: ESRI, City of Portland, TriMet 17.5

Figure 3-3 SE 58th Avenue to 62nd Avenue

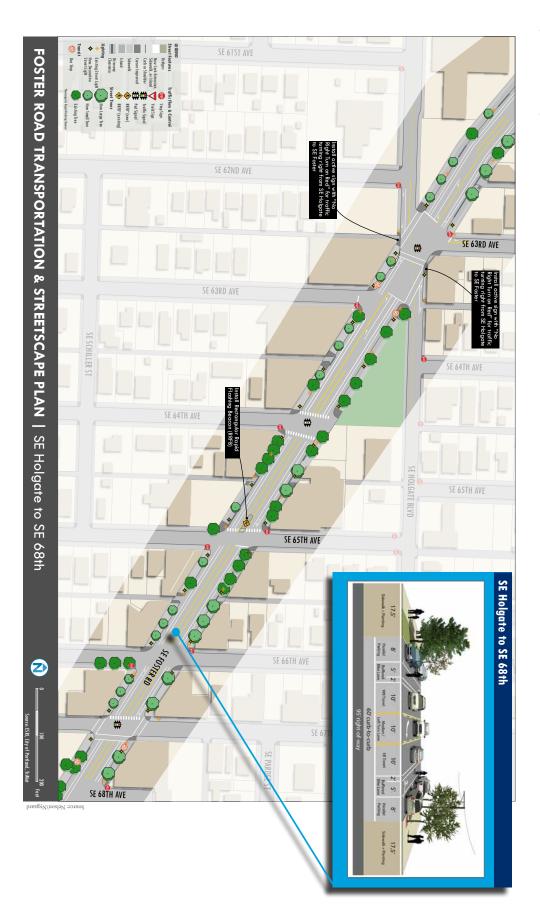
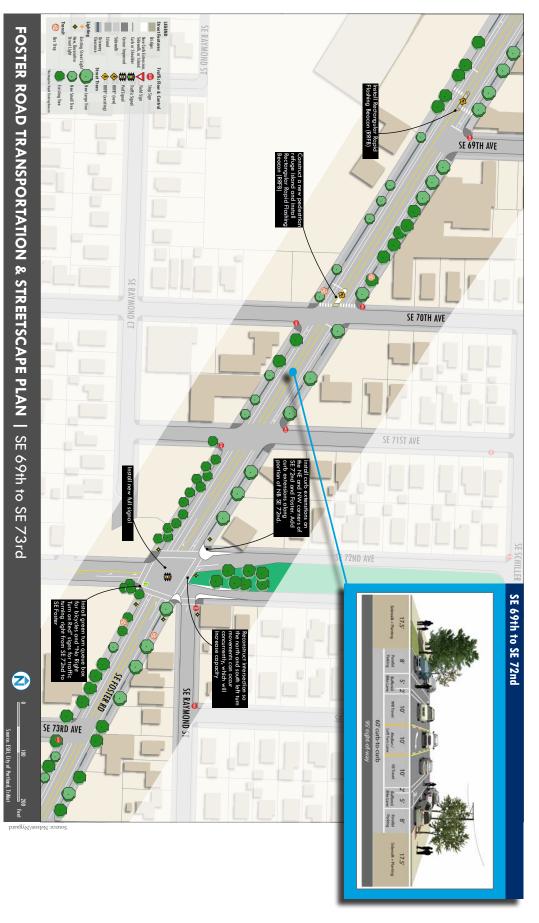
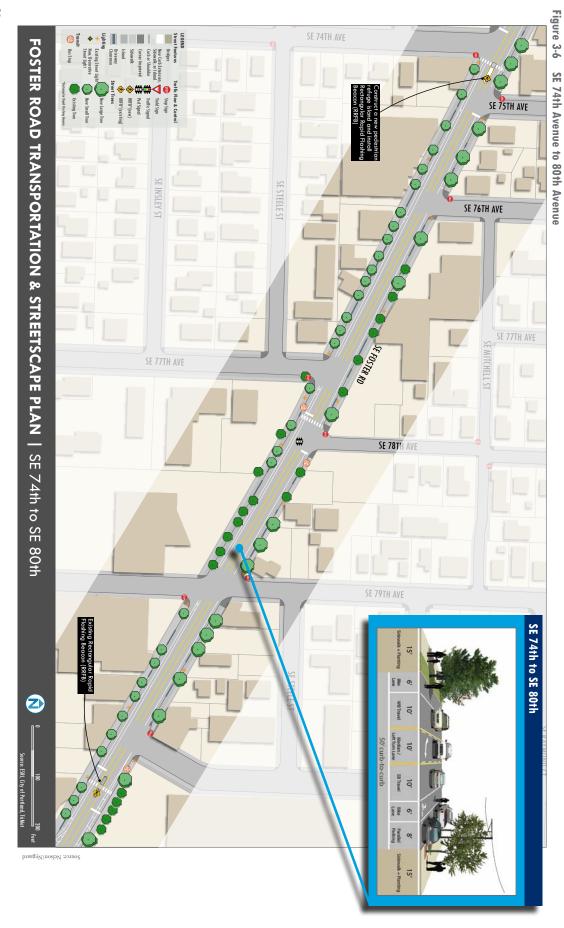


Figure 3-5 SE 69th Avenue to SE 73rd





FOSTER ROAD TRANSPORTATION & STREETSCAPE PLAN | SE Harold to SE 86th (Long-term) SE HAROLD ST SE ELLIS ST SE 82ND AVE SE INSLEY ST SE 83RD AVE SE 84TH AVE SE 84TH AVE SE ELLIS ST SE 85TH AVE SE 84th to SE 89th (Long-term) **2** Source: ESRI, City of Portland, TriMet

Figure 3-7 SE Harold Street to 86th Avenue (Long-term)

FOSTER ROAD TRANSPORTATION & STREETSCAPE PLAN | SE Harold to SE 86th (Short-term) SE HAROLD ST SE 82ND AVE SE INSLEY ST SE 83RD AVE SE 84TH AVE SE 84TH AVE SE 84th to SE 89th (Short-term) SE ELLIS ST SE 85TH AVE 60' right-of-way (ROW) | 66' with additio 2

Figure 3-8 SE Harold Street to 86th Avenue (Short-term)

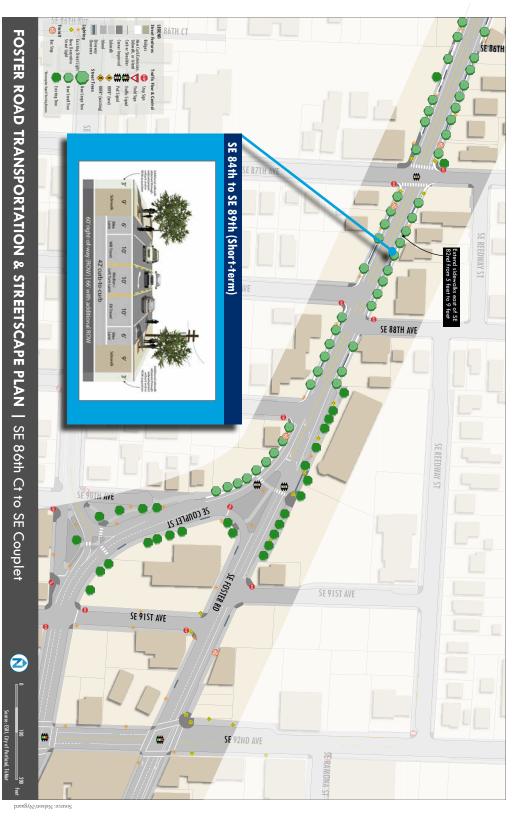


Figure 3-9 SE 86th Avenue to Couplet

SW Bond Avenue

Providing a good pedestrian space

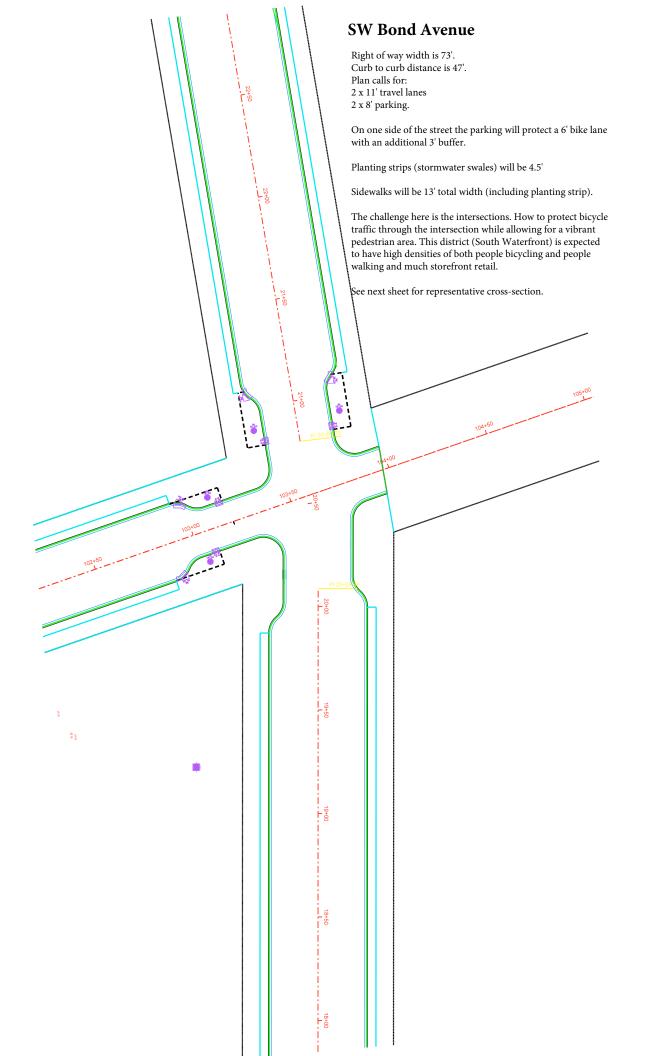
standards for this street (to be built on a brownfield) are intended to serve a mixed use Central City district with high employment, dense The issue to consider with SW Bond Avenue is how to provide for a good pedestrian space, especially at intersections. Portland's design residential development and an active street life complete with sidewalk cafes.

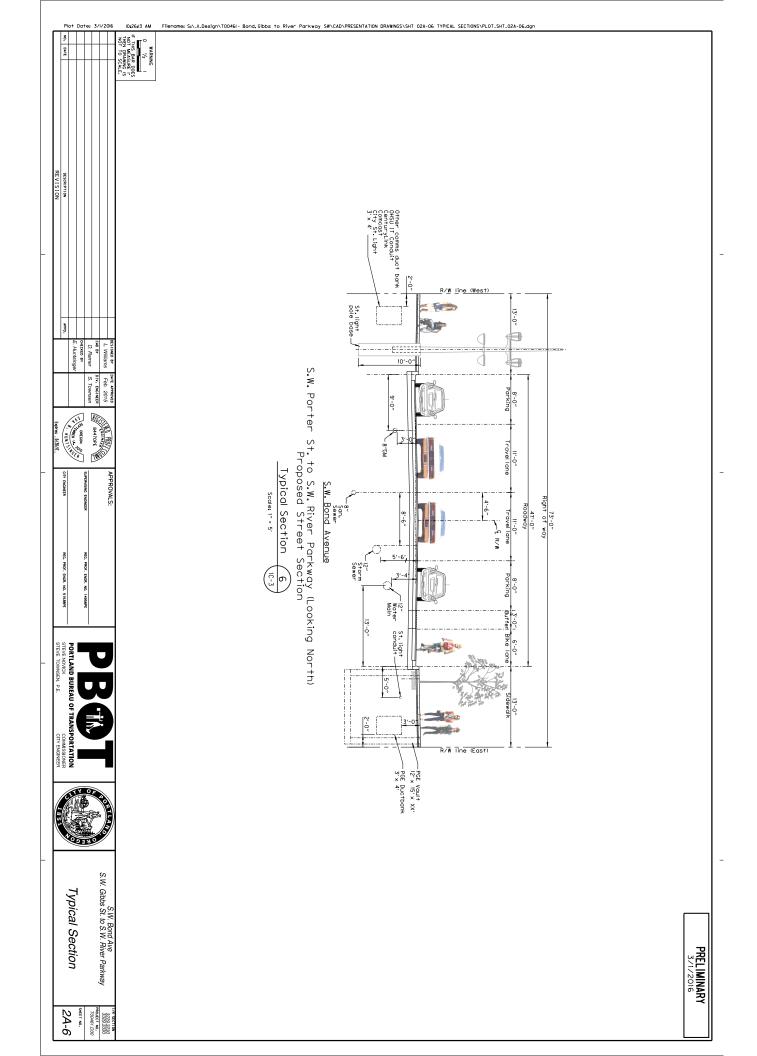
about the impact to the pedestrian environment. Standards adopted a decade ago called for a 70-foot right-of-way that is in the process of begin expanded to 73-feet to allow for minimal-width parking-protected bicycle lanes. One option PBOT staff has considered is bringing the bicycle facility to sidewalk level. This raised concerns

more dense mixed-use area. (Cambridge) design for a segment of Bond that is to have no building frontage. The question remains what type of design we would use in a The two following pages show line work for a typical intersection and the cross-section. We are likely to adopt more of a Western Avenue



Sidewalk level separated bikeway Western Ave, Cambridge MA





North Williams Avenue

Providing for emergency responders

Providing for transit

clear roadway width. Fire Bureau) see that section of this overall memo. We went with buffered lanes in part because of the desire to maintain a minimum of 20' of One issue to consider with N Williams is how to provide for emergency response. For guidance on what emergency responders (represented by

bus platforms. transit islands on the right side of the street; a consideration we rejected because of limited space and parking removal associated with longer Another issue is how to provide for transit. Our solution was to shift the bikeway to the left side of the roadway, though we had considered

implemented. You can see the complete adopted plan here The following pages show the conditions that existed on N Williams Avenue before modifications and the final designs that were

http://www.portlandoregon.gov/transportation/article/417219

EXISTING CONDITIONS

stakeholders varies. As a result, the project team North Williams Avenue changes along its length. the study corridor. The character and function of Street. At present, there are 34 intersections in Winning Way in the Rose Quarter to Killingsworth 2-mile section of North Williams from North The project study area included the approximately found in each segment. design solutions to be tailored to the conditions better distinguish these differences and allow broke the corridor into five smaller segments to Similarly, the issues and concerns identified by

street, two travel lanes, and a 5' - 6' wide bike 40' that includes parking on both sides of the in Figure 1 and has a curb-to-curb width of (see Figure 2) Hancock Street the pavement width reduces to 36 Killingsworth Street and Hancock Street. South of lanes), the typical roadway width is 40' between prior to the intersection to form right- or left-turn intersections (where the parking lane is dropped the lane configuration varies at a number of the two motor vehicle travel lanes. Although North Williams Avenue in 1999 by narrowing lane. The existing bike lanes were added to The typical street existing cross-section is shown

relied on 2010 bike count data, but the most & Associates, Inc. (see Appendix B). This report crash history, and parking utilization, were traffic volumes, transit boardings and alightings, corridor, including bicycle and motor vehicle in bicycle traffic between 2010 and 2011. recent counts demonstrate a 29-percent increase Conditions memorandum prepared by Kittelson documented in the North Williams Existing Existing transportation conditions along the

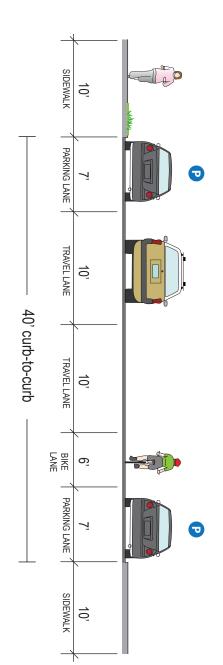


FIGURE 1: Existing street cross section between Hancock Street and Killingsworth Street

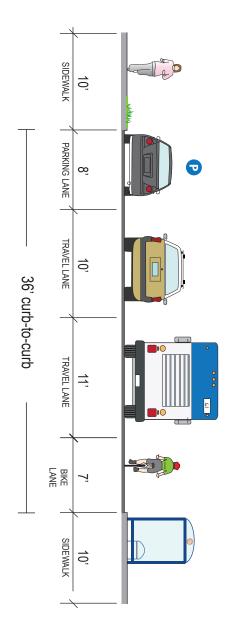


FIGURE 2: Existing street cross section south of Hancock Street

and many members of the African American community all related. The initial concepts displayed at the April community leaders and business owners. Following the streetscape were informed by twenty-three public Refinement of the intial concepts for the North Williams planning process and the concepts it was producing so were concerned about their underrepresentation in the the community. Long-time neighbors of North Williams 2011 open house received a divided reception from history, justice, development and transportation are be a transportation project, but that in this community the North Williams Traffic Operations Safety Project may first open house in April 2011, it became apparent that houses and a number of one-on-one conversations with meetings, four community workshops, two public open

against their 10 Outcomes. The following section outreach was conducted. In early 2012, the new capable of achieving the SAC's outcomes (see Figure 4). concept—the streetscape plan that was deemed the most provides an overview of the final recommended 26-person SAC began judging alternative concepts process was placed on hold as additional community In response to this critique, the technical planning

LEFT-SIDE BUFFERED BIKE LANE

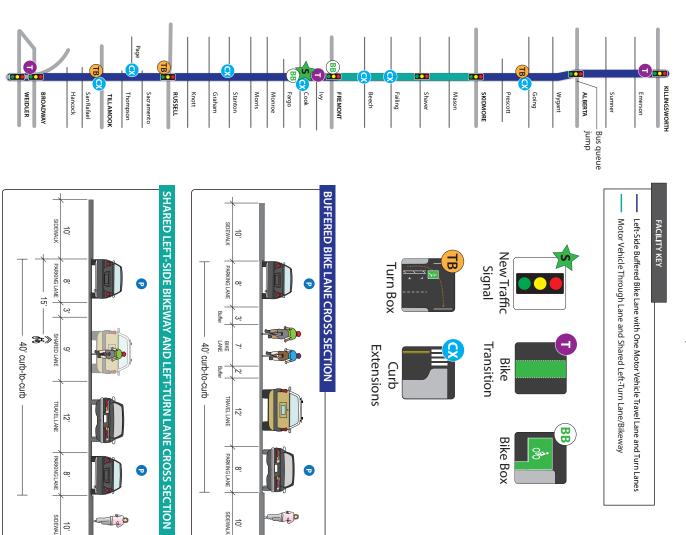
is a left-side buffered bike lane with strategically placed this concept include: travel lane into a buffered bike lane. The advantages of concept involves converting the westside motor vehicle pedestrian crossing improvements (see Figure 5). This The preferred concept for the majority of the corridor

eliminating a motor vehicle travel lane. This reduction in capacity has a slowing effect on motor vehicles. Traffic Calming: The buffered bike lane is created by

where the #4 bus turns left to navigate the same roadway space at Fremont Street bicyclists and transit operators will only be required Eliminates bus/bike conflict: Under this concept

space for bicyclists to safely pass one another without Safe passing: The left-side buffered bike lane provides needing to enter the adjacent motor vehicle lane.

FIGURE 4: Overview of the recommended concept for North Williams

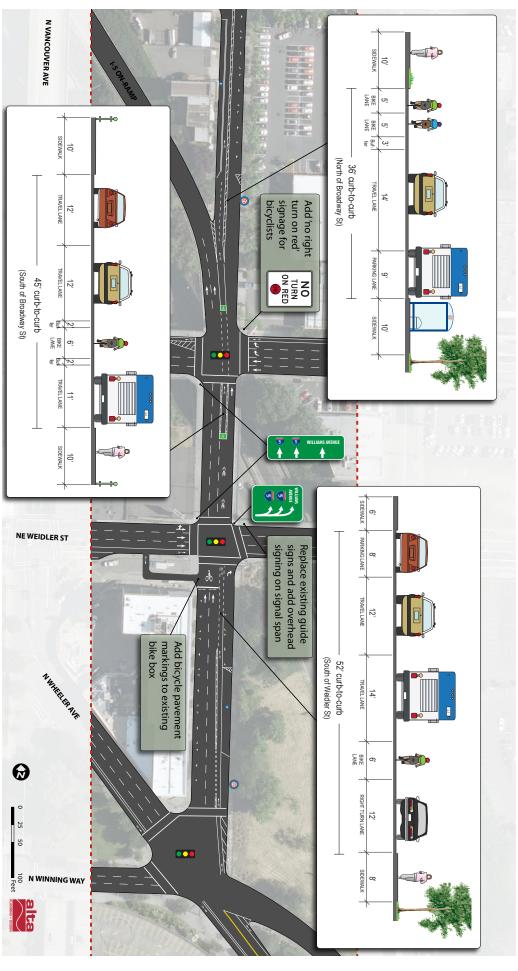


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SIDEWALK

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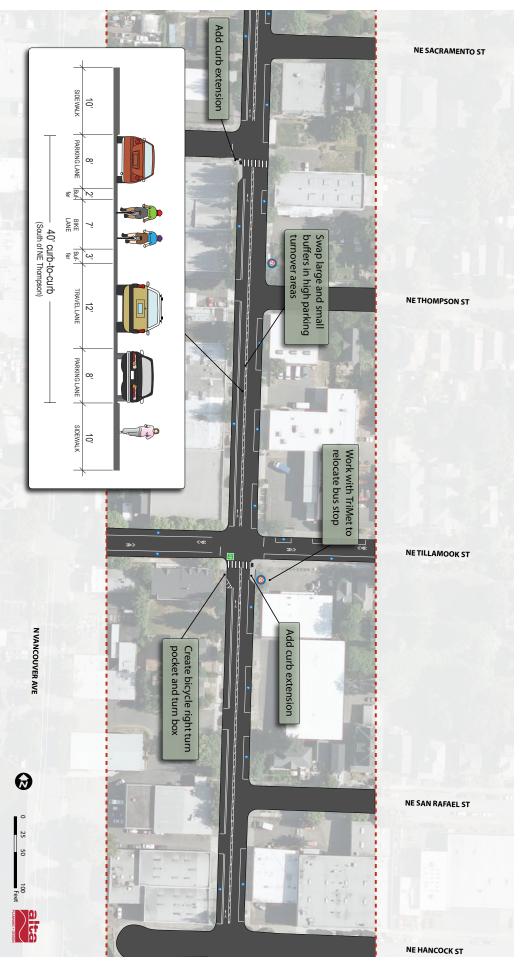
Winning Way to I-5 On-Ramp



KEY FEATURES

with signal phases, the design relies on sorting bicyclists and motorists in advance of the intersection at Broadway. Motor bike lane. phase allows all modes to travel forward at the same time and for bicyclists to transition comfortably to a left-side buffered inform motorists and bicyclists about proper placement on the roadway. At the Broadway signalized intersection, a green between motor vehicles entering I-5 and the right travel lane. Prominent pavement markings and signage are used to vehicle through traffic continuing on North Williams is required to stay in the far right lane and bicyclists are placed from the right side to the left. This design demonstrates how such a transition might operate. Instead of separating modes One of the challenges of developing a left-side bikeway on North Williams is safely and intuitively transitioning bicyclists

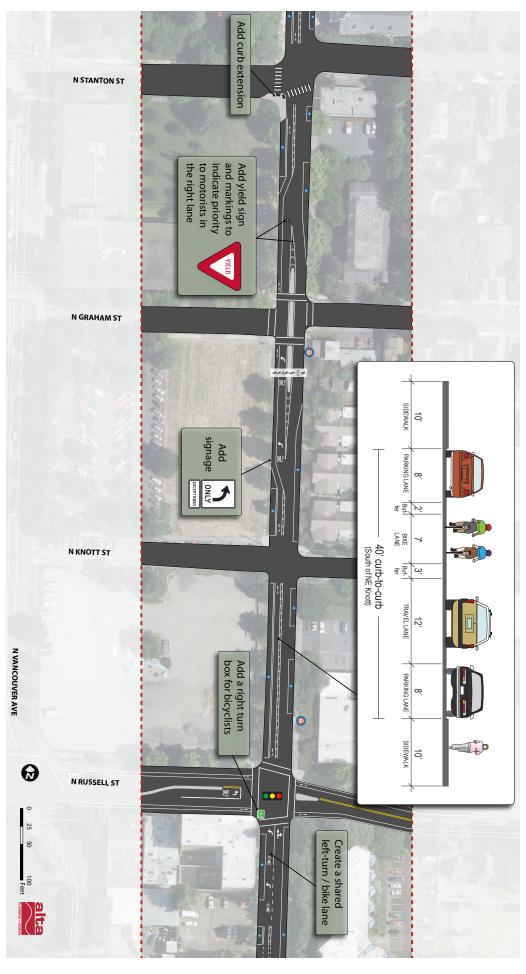
Hancock Street to Sacramento Street



KEY FEATURES

the crossing distance at this high pedestrian volume intersection. southeast corner of the Tillamook Street intersection also helps to improve the pedestrian experience by reducing prior to crossing the street. Removing parking and placing a curb extension and high visibility crosswalk at the room for a turn box. Bicyclists making right turns are able to wait in the green box for an acceptable gap in traffic from North Williams onto Tillamook Street a parking space was removed in advance of the intersection to make northbound bicyclists on Williams making frequent turn movements onto Tillamook. To better facilitate right turns The increased design emphasis at this intersection anticipates high volumes of bicycle cross traffic, as well as Special considerations are taken at the intersection with an existing Neighborhood Greenway on Tillamook Street. The left-side buffered bike lane is continued in this section, between Hancock Street and Sacramento Street.

Russell Street to Stanton Street

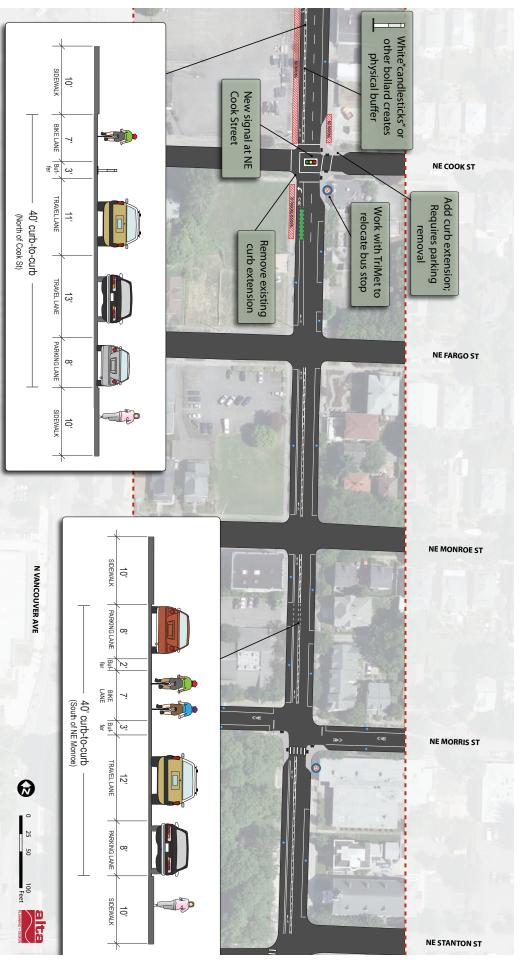


KEY FEATURES

of the existing crosswalk. be comfortable navigating across the motor vehicle travel path in advance of the intersection so a turn box has been established just in front bikeway with existing on-street bike lanes. Northbound bicyclists traveling on Williams that plan to turn eastbound on Russell Street may not both motorists and bicyclists at this intersection a marked shared lane has been developed. Russell Street is also a popular east/west city Motor vehicle left turn volumes are significant at Russell Street, which requires maintaining a dedicated left turn only lane. To accommodate

crossing distance. In addition, pedestrians would only need to cross a single lane of traffic, as opposed to multiple lanes. concept for this intersection would help to increase pedestrian comfort and safety at this intersection by adding a curb extension to reduce has been an area of concern for the community, and there have been numerous requests for a sginal at this intersection. The recommended however, additional steps may be required to safely accommodate all roadway users. Historically, the intersection of Williams and Stanton St The existing concrete diverter at Graham Street proves a challenge for this design. Care was taken to separate modes through this section,

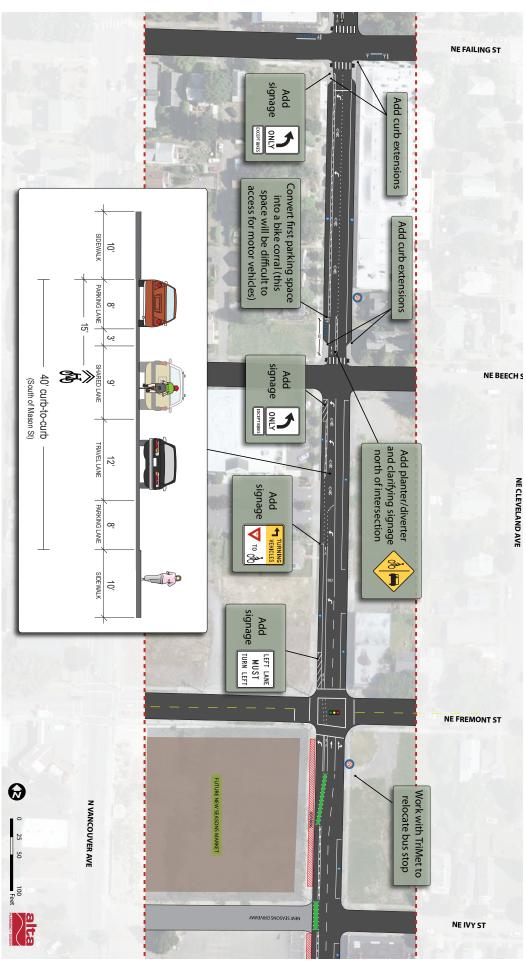
Stanton Street to Cook Street



KEY FEATURES

One of the most popular strategies for managing the impact of motor vehicle traffic leaving the nearby Fremont Bridge is to add a signal at the Cook Street intersection. This will help to increase predictable behavior at a problematic intersection of the planned New Seasons Market driveway. White "candlesticks" or another barrier device is recommended to prevent motorists from entering the bikeway in advance motor vehicle volumes in this section. The westside parking lane has been removed to continue the buffered bike lane. lane after Cook Street. Two motor vehicle through lanes are maintained, beginning at Cook Street, to help manage higher for pedestrians, bicyclists and motorists. The left-side buffered bikeway transitions into a barrier-protected buffered bike

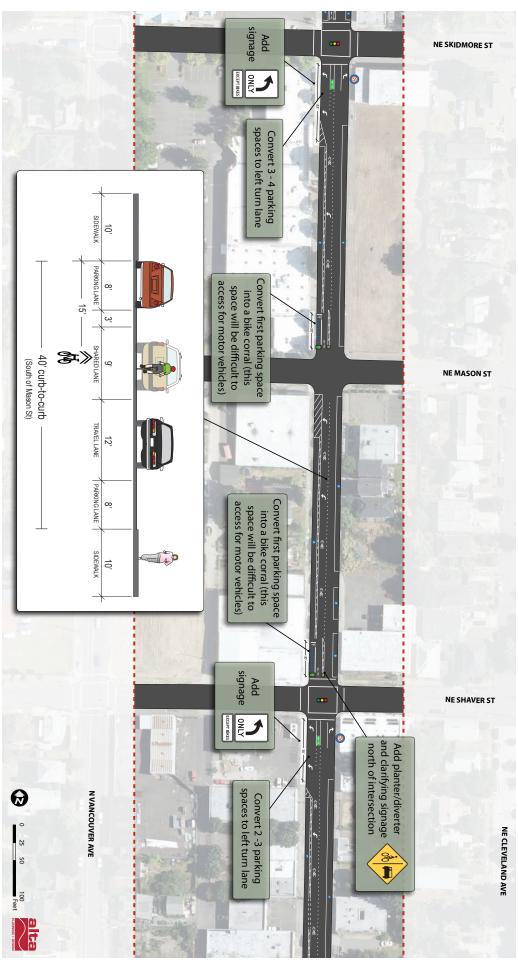
Cook Street to Failing Street



KEY FEATURES

and dashed lane markings are proposed to help mitigate conflicts. The Fremont Street intersection experiences some of the through. to bicyclists in the mid-block transistion area. At the end of each block, beginning with Beech Street, a planter flanking the left-turn lane facility begins mid-block north of Fremont Street. Pavement yield markings and signage alert motorists to yield vehicle operations can be maintained while also meeting the needs of bicycle through traffic. The left-side shared bikeway and highest turn volumes on the corridor and a series of alternate intersection concepts were developed to demonstrate how motor It is expected that there will be high levels of activity at the driveway to the planned New Seasons Market. Green thermoplastic bike lane requires motorists traveling in the shared lane to turn left at the intersection. Bicyclists are able to continue traveling

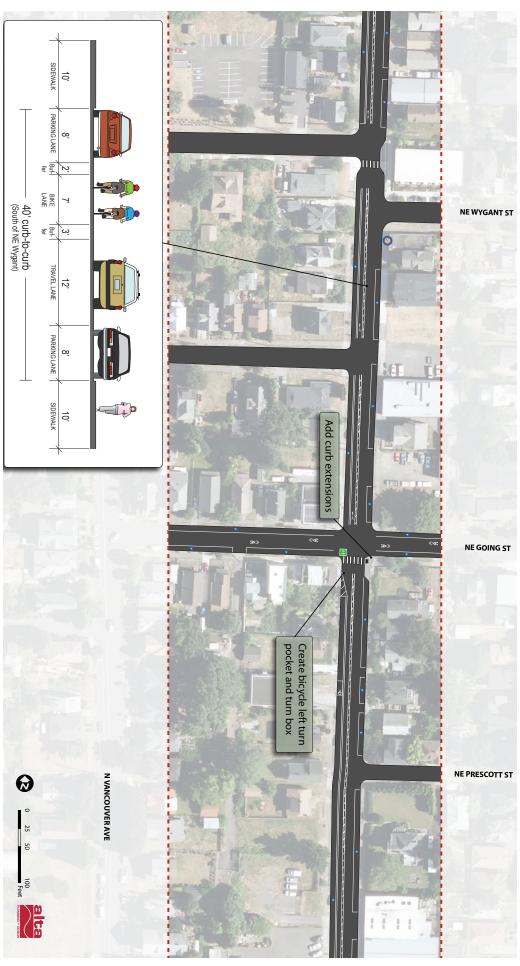
Failing Street to Skidmore Street



KEY FEATURES

The shared left-side bikeway and left-turn lane continues through the commercial area to Skidmore Street. Left-turn volumes at Shaver Street and Skidmore warrant the turn and through movement motor vehicle travel lanes. dedicated turn lanes, so through bicyclists are directed to a bike lane pocket between

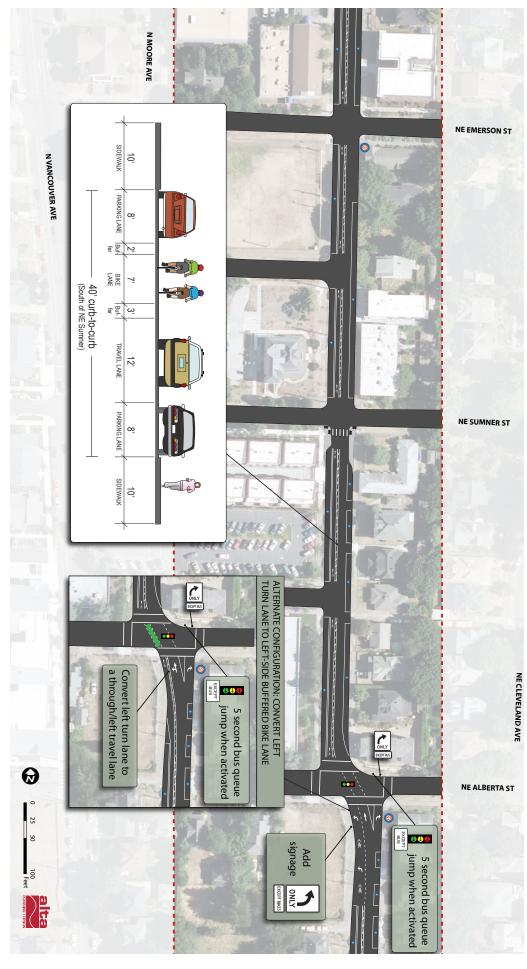
Skidmore Street to Wygant Street



KEY FEATURES

helps right-turning bicyclists do so comfortably. visibility of pedestrians and reduce the crossing distance, while the green turn box pedestrians has been developed here. The curb extension helps to improve the Neighborhood Greenway, so an increased design emphasis for bicyclists and through to the project's terminus at Killingsworth Street. Going Street is a designated The left-side buffered bike lane begins again after Skidmore Street and continues

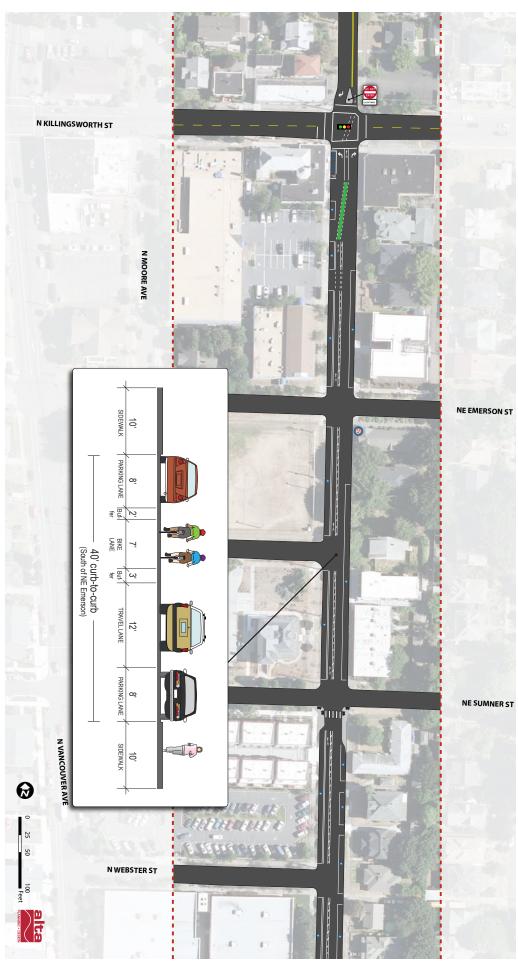
Alberta Street to Emerson Street



KEY FEATURES

turn only lane were challenges in this section. To better facilitate movement of bus consideration for accommodating through bicycle traffic and left-turning motorists. Southeast Cesar Chavez Blvd. In addition, two separate intersection designs are under traffic a bus queue jump is proposed, similar the one at Southeast Belmont Street and The off-set intersection with Alberta Street and the existing bus stop in the right

Emerson Street to Killingsworth Street



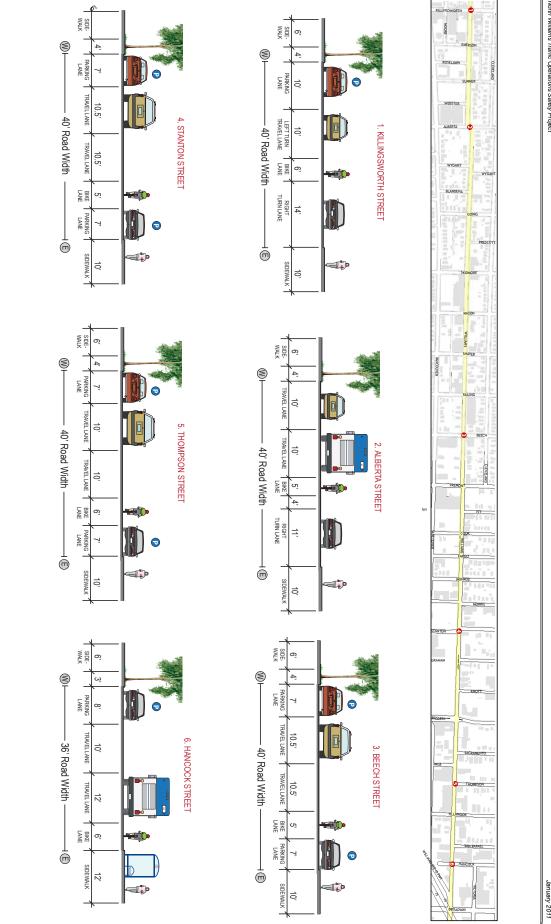
KEY FEATURES

The treatment in advance of the intersection with Killingsworth Street involves the and through bicyclists. The bike lane pocket positions bicyclists for good access to use of green thermoplastic to highlight the conflict area between merging motorists the existing Neighborhood Greenway north of the intersection.

EXISTING CONDITIONS

design treatments, the existing conditions analysis identifies traffic volumes and operations, To provide information on opportunities and constraints on potential pedestrian and bicycle

North Williams Traffic Operations Safety Project North Williams corridor. safety issues along the North Williams corridor. Figure 1 shows existing cross sections on the parking supply and demand, public transportation supply and demand, and bicycle/pedestrian



Measurements taken using GIS from 2009 Orthro Imagery provided by the City of Portland

NE 47th Avenue

Stormwater, Pedestrian Environment, Freight Movement

NE 47th Avenue is a freight street. It is currently an approximately 24-foot center strip asphalt street that is funded to be rebuilt within its 60-foot right of way between NE Columbia Boulevard and NE Cornfoot Road

significant destination for school field trips. speed (40 mph) and how to provide a good sidewalk environment. There is an attractor park along accessed from the roadway that is a The issues considered for this roadway have been how to provide a separated bicycle facility on a roadway with high freight traffic, high posted

entering a driveway). In limited right of way the first consideration was to provide a raised bikeway. This created issues for getting stormwater to the planter strip, vehicles (AASHTO references issues with freight vehicles unevenly mounting raised roadway elements during a turning movement, as when which also includes bioswales. There was also concern that the raised bikeway would destabilize goods carried in the trailers of interstate

and bikelane. We rejected this option because we believe the curb will Following are cross-sections showing the range of options considered (A through F). Option C shows a narrow (6") curb between the travel lane

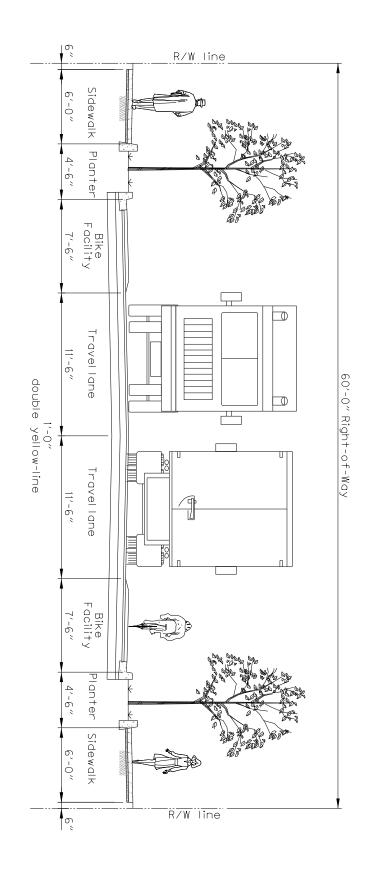
- a) be difficult to see (concrete on concrete)
- is sufficiently narrow so as to catch errant tires and direct vehicles into the bike lane rather than keep them out of it

PBOT recently decided to implement Option F as this is expected to be a relatively low volume route for pedestrians

NE 47th Avenue

OPTION A

Raised Cycle Track



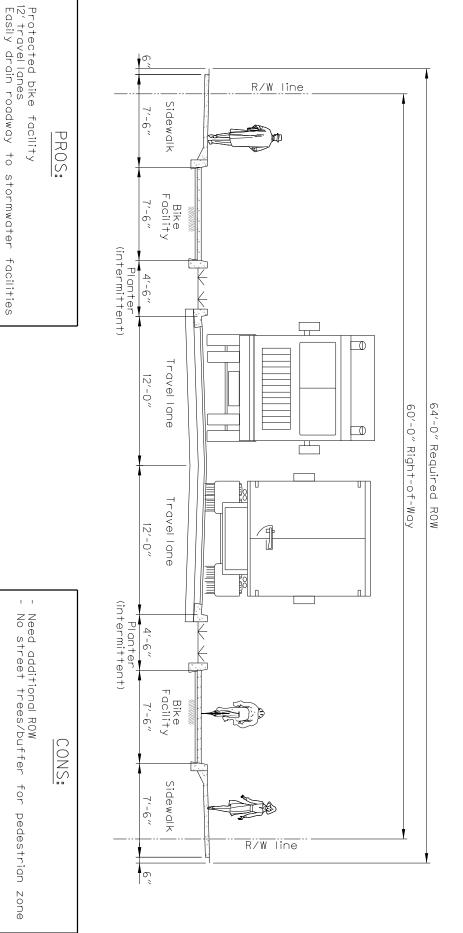
PROS:

Raised cycle track most comfortable for cyclists

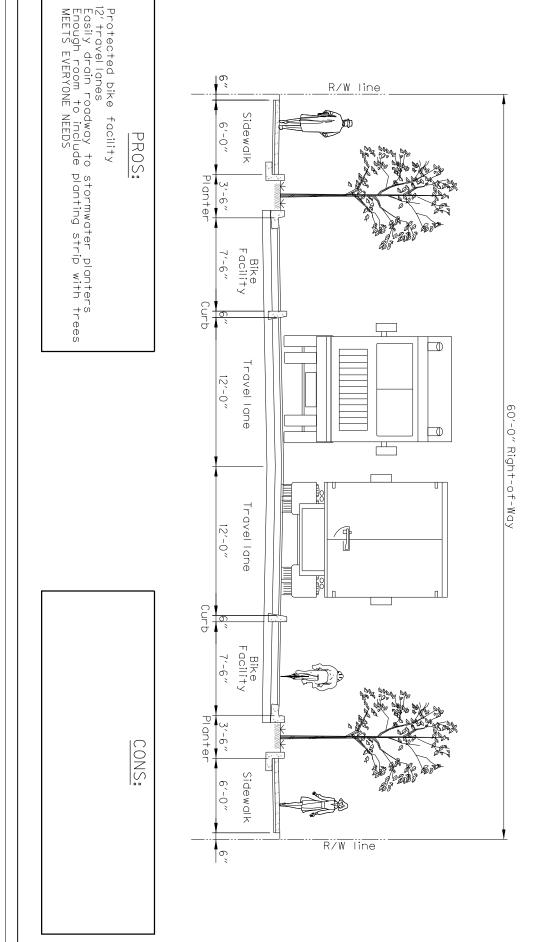
CONS

- Have to pipe water from travellane deep planters = handrail, tall walls.
 Alternative (stormfilters) won't work because storm sewer too shallow.

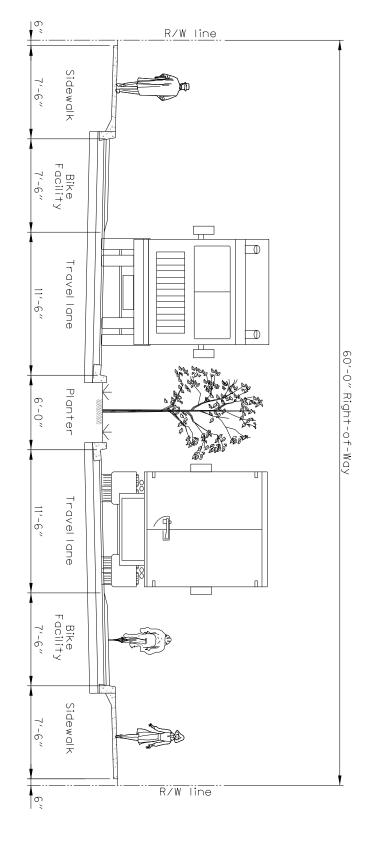
OPTION B Bike Lane Buffered by Storm Planters



OPTION C
Bike Lane Buffered by Intermittent Curb



OPTION D Raised Cycle Track with Center Median



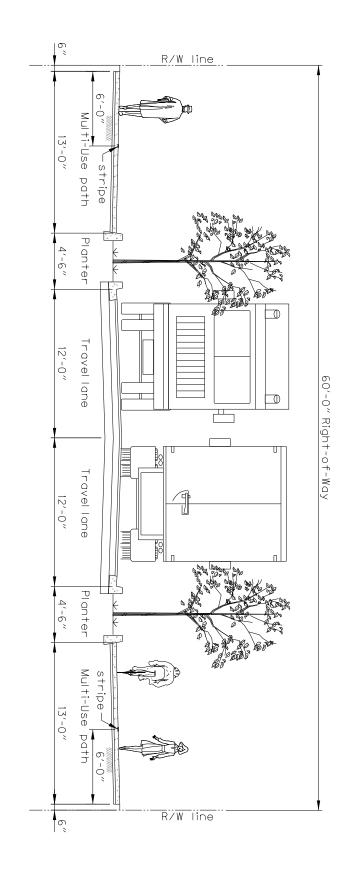
PROS:

Raised cycle track most comfortable for cyclists Valley gutter solves stormwater drainage issue

- No street trees/buffer for pedestrian zone

CONS

OPTION E Multi-Use Path



12' travellanes Easily drain roadway to stormwater facilities Planting strip w/ street trees for buffer from traffic

Less separation between bikes and pedestrians

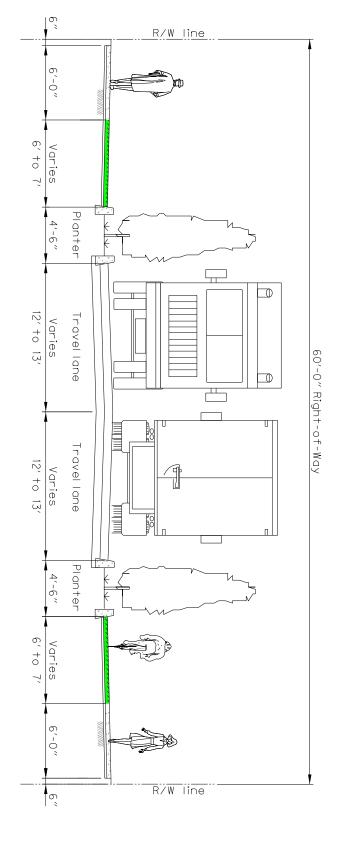
CONS

PROS:

NE 47th Avenue

OPTION F

Separated Split Mode



Typical Cross-Sections

Working within limited space

designs for sidewalk corridors—from Portland's Pedestrian Design Guide—at the end of this section. The entire Pedestrian Design Guide can be designs best be altered to allow for separated bicycle lanes? Generally, these roadways have two 12-foot sidewalk corridors. See typical found here: https://www.portlandoregon.gov/article/437808 The following cross-sections show typical curb-to-curb widths in Portland and suggested designs for better bicycle facilities. How can these

roadway best be transformed to provide protected bikeways, stormwater, etc? Of especial interest is are designs for the 56-foot curb-to-curb section. An screenshot of such a roadway is shown below. How would this

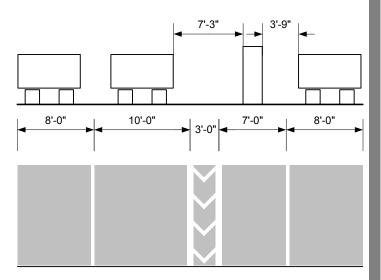


SE 7th Avenue in Portland, looking north.

56-foot curb-to-curb cross-section.

36-foot one-way roadway

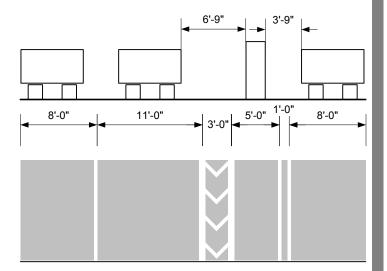
Buffered Iane option A



This is appropriate for relatively low-volume 36-foot wide couplet streets, as on NW 18th & 19th Avenues.

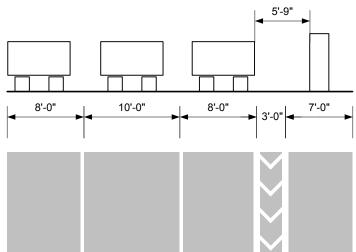
In this design the buffer can be narrowed to 2' in order to provide for an 11' travel lane. An additional buffer could also be placed between the on-street parking and bicycle area.

Buffered Iane option B



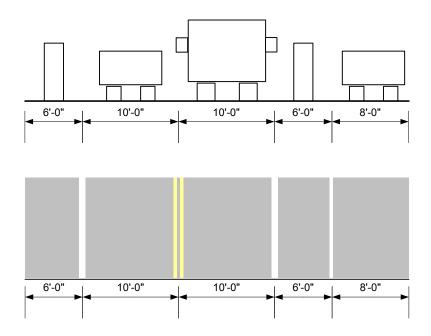
This option reconfigures the buffers to widen the travel lane and provide a delineated buffer adjacent to parking.

Cycle track option



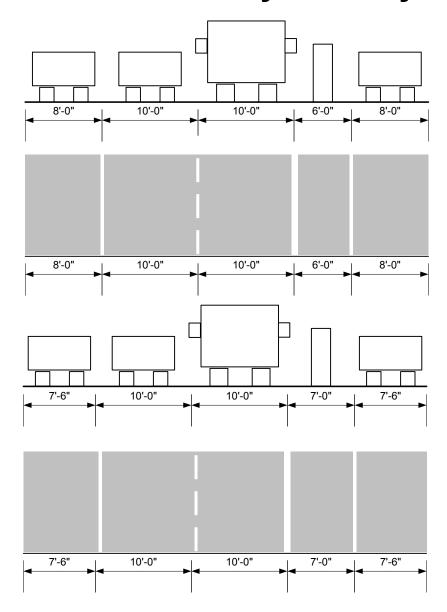
A second option is to reverse the position of parking and bikeway to create a parking-protected cycle track, at the cost of more onstreet parking at intersections and driveways.

40-foot two-way roadway



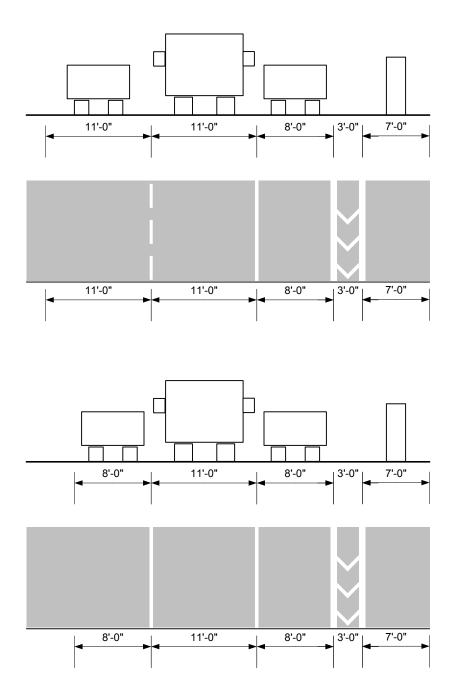
This is the approved typical design for SE 52nd Avenue between Woodstock and Division. To provide minimum six-foot bicycle lanes travel lanes are kept to ten feet.

42-foot one-way roadway



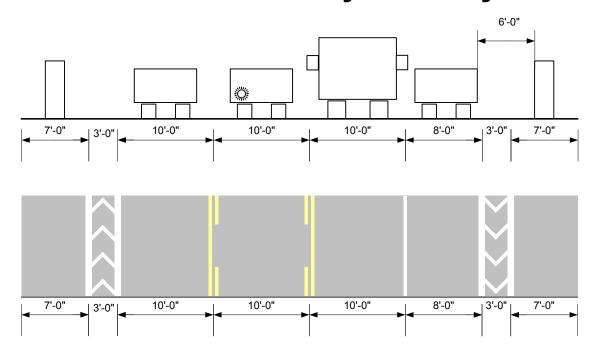
These are designs that could work on NE Halsey/Weidler

42-foot one-way roadway



These designs leave extra roadway width: two feet with parking removed on one side and five feet with a travel lane removed.

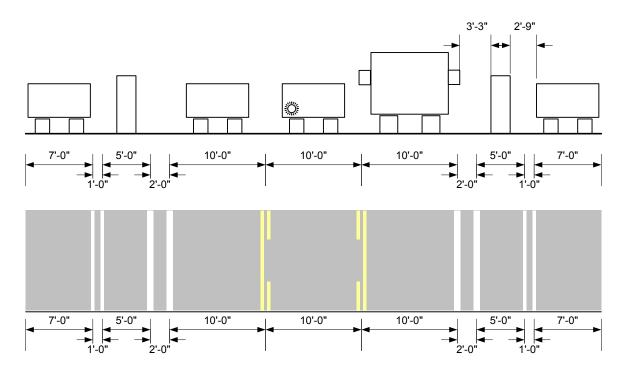
58-foot two-way roadway



This is a the width and desired cross-section for NE Multnomah Boulevard.

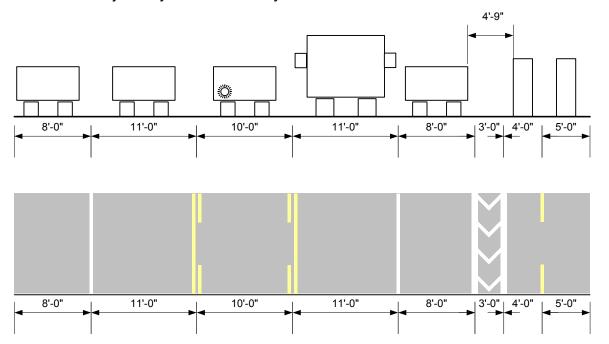
Ten foot travel lanes will work well in this section—regardless of vehicle size, because of the ample buffer on either side of the travel lanes.

60-foot two-way roadway



This is a suggested design for SE Foster Rd. Features include: Buffered parking, which creates greater separation between parked cars and people bicycling. This has the benefit of creating more comfortable riding conditions, but it comes at a cost of providing side-by-side riding. The same is true for the buffered bicycle lane.

Ten-foot travel lanes work especially well in this configuration because of the center turn lane and their adjacency to buffered bicycle lanes.

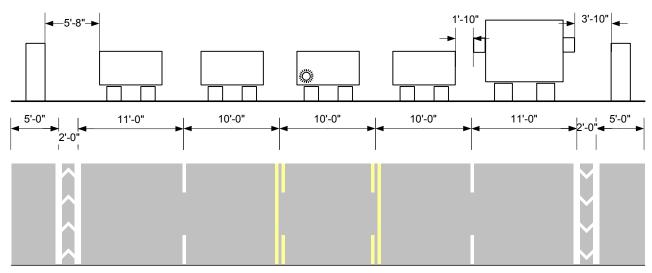


Al alternative design would allow for a two-way cycle track on one side of the roadway, protected by on-street parking. If roadway is heavily used by transit and/or freight consider widening the travel lanes to 11' (as shown here) to account for closer adjacency to on-street parking.

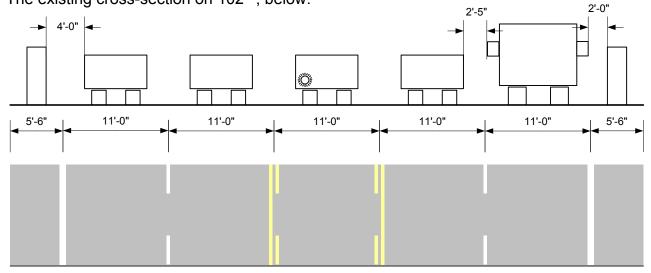
66-foot two-way roadway 6'-3" 10'-0" 10'-0" 10'-0" 3'-0" 3'-0"

This is a suggested design for 102nd Avenue. The buffers provide significant separation between moving vehicles and people bicycling.

Ten-foot travel lanes work especially well in this configuration because of the center turn lane and their adjacency to buffered bicycle lanes.



An alternate cross-section is shown above with 11-foot outside lanes and 2-foot buffers. The existing cross-section on 102nd, below.



Cornfoot Road Improvements: a model for active transportation in freight districts

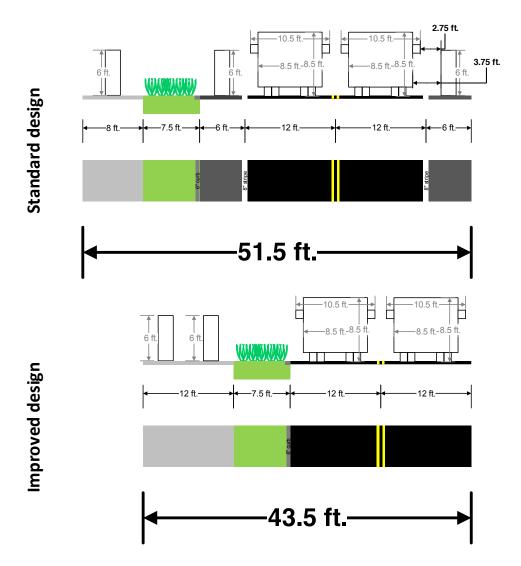
Trammel Crow will be making improvements to Cornfoot Road as part of their development of the site at the northwest corner of the Alderwood-Cornfoot intersection. Standard improvements would include two six-foot bicycle lanes, stormwater swales and a sidewalk. An improved alternative would be a shared pathway separated from the travel lanes by the swale. This general design type has been employed along North Lombard between Marine Drive and Rivergate Boulevard. This design types works well in areas with low relatively low pedestrian use in areas with high truck use and high speeds.

Advantages of the standard design

Disadvantages of the standard design

Bike lanes serve as roadway shoulders

Most people are uncomfortable bicycling on roadway in standard bicycle lanes in this position



Advantages of the improved design

Disadvantages of the improved design

Creates comfortable cycling conditions for users of all ages and abilities
Creates more comfortable operating conditions for vehicles on roadway
Requires less overall width
Minimizes impermeable surface
Less cost

Creates shared pedestrian-bicycle environment Delay for people bicycling at intersections

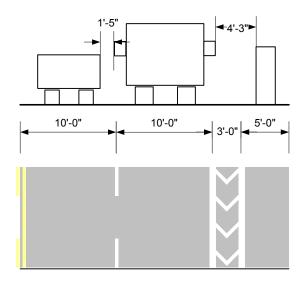
While there is strong support for this design in principal, in this particular case its implementation may require relocation of water mains and deconstruction of roadway and sidewalk already constructed west of the Alderwood intersection. This all will have to happen in a short time frame as the applicant is seeking permits to begin construction immediately.

Configuring protected and buffered lanes

Different facility types can provide similar levels of separation, and thus comfort for people bicycling, in different configurations, depending on materials and treatments used.

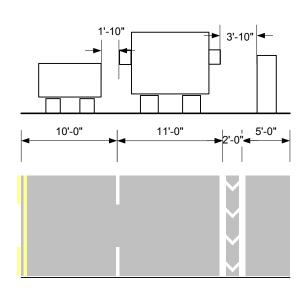
8-foot buffered bicycle lane

This standard buffered bicycle lane uses 8' of width to provide five feet of riding area and a three foot buffer. This creates more than 4 feet of separation between people bicycling and adjacent large vehicles.



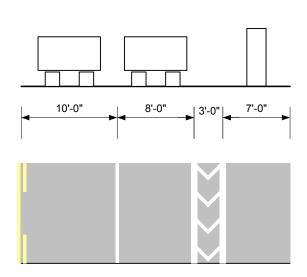
7-foot buffered bicycle lane

This slightly narrower buffered bicycle lane uses 7' of width to provide five feet of riding area and a two foot buffer. Relative to the 8-foot buffered bicycle lane it has decreased separation between large vehicles and people bicycling and slightly greater separation between adjacent motor vehicles.



Parking protected cycle track

With a parking-protected cycle track a minimum 3-foot buffer needs to be maintained for a pedestrian refuge zone. The riding area could go to a minimum 5-feet, which would still allow a sweeper to comfortably maintain the area.







Portland Pedestrian Design Guide

City of Portland Office of Transportation Engineering and Development Pedestrian Transportation Program





Table A-1 Recommended Widths for Sidewalk Corridor Zones

Sidewalk Corridor	Application	Recommended Configuration
4.6 m (15' - 0")	Recommended in Pedestrian Districts, especially for arterial streets or where ROW width is 24.5 m (80'-0").	Curb Zone Furnishings Zone Through Pedestrian Zone Frontage Zone 150 mm 1.2 m 2.5 m 750 mm (0' - 6") (4' - 0") (8' - 0") (2' - 6")
3.7 m 12' - 0"	Recommended for City Walkways, for local streets in Pedestrian Districts, and for streets where ROW width is 18.2 m (60'-0").	Typical Commercial Typical Residential Typical Residential Typical Residential Typical Residential Through Pedestrian Zone Through Pedestrian Zone Tomage Zone 150 mm 1.2 m 1.9 m 450 mm (0' - 6") (4' - 0") (6' - 0") (1' - 6")
3.4 m 11' - 0"	Recommended for Local Service Walkways where ROW width is 15.2 m (50'-0"). Accepted for City Walkways where ROW width is 15.2 m (50'-0") provided Through Pedestrian Zone is 1.9 m (6'-0").	Curb Zone Furnishings Zone Through Pedestrian Zone Frontage Zone 150 mm 1.2 m 1.9 m 150 mm (0' - 6") (4' - 0") (6' - 0") (0' - 6")
3.0 m (10' - 0")	Recommended for Local Service Walkways in residential zones of R-7 or less dense where ROW width is less than 15.25 m (50'-0").	Curb Zone Furnishings Zone Through Pedestrian Zone Frontage Zone 150 mm 1.2 m 1.5 m 150 mm (0' - 6") (4' - 0") (5' - 0") (0' - 6")

Table A-1 Recommended Widths for Sidewalk Corridor Zones, continued

Sidewalk Corridor	Application	Recommended Configuration
2.7 m (9' - 0")	NOT RECOMMENDED for new construction or reconstruction. Accepted in existing constrained conditions when increasing the Sidewalk Corridor is not practicable. Note: Minimum Sidewalk Corridor for placement of street trees. Street trees not allowed in Furnishing Zone less than 900 mm (3'-0").	Curb Zone Furnishings Zone Through Pedestrian Zone Frontage Zone 150 mm (0' - 6") 900 mm (3' - 0") 1650 mm (0' - 0") 0 m (0' - 0")
less than 2.7 m (9' - 0")	NOT RECOMMENDED. Accepted in existing constrained conditions when increasing the Sidewalk Corridor width is not practicable.	
2.4 (01011)		Curb Zone Furnishings Zone Through Pedestrian Zone Frontage Zone 600mm 1650 mm
2.4 m (8' - 0")		(2' - 0") (5' - 6") 450mm 1500 mm
2.1 m (7' - 0")		150 mm (1' - 6") (5' - 0") 0 m
1.8 m (6' - 0")		(0' - 6") 300 mm 1350 mm (0' - 0") (0' - 0")
1.5 m (5' - 0")		0 m 1350 mm (4' - 6")

Note: Metric and English units are not equivalent. Use metric units for metric projects and English units for English projects.